IDENTIFYING AND IMPLEMENTING CORRIDOR SAFETY IMPROVEMENTS

A Highway Safety Improvement Process and Safety Analysis Tools for Arizona

Final Report

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16. Abstract  
Arizona Department of Transportation (ADOT) recognizes that evaluation of highway safety from a corridor perspective provides different benefits than the spot analysis used up until now. The project programming procedure at ADOT accepts a quantitative ranking of safety considerations for each potential project in assessing a project's benefit. ADOT highway safety engineers are in need of spatial tools that analyze the crash database, providing spot analysis, corridor analysis, and the quantitative output desired by transportation planners.

FHWA has endorsed the Corridor Safety Improvement Program (CSIP) process as a methodology for gathering multi-disciplinary input from enforcement, education, and emergency medical services (EMS) personnel to supplement the engineering point-of-view and arrive at better decisions from a multi-objective perspective. NHTSA has a Safe Communities Initiative, which promotes the same type of multi-disciplinary safety team (MDST) concept towards improving safety in communities (as opposed to corridors). This paper explores Arizona's ability to adopt the FHWA CSIP model and adapt it to work within the institutional, jurisdictional, resource, and funding framework of Arizona.

The results of the project indicate that:
- ADOT is only one of several state agencies that have a hand in promoting and providing highway safety.
- All agencies that endeavor to improve highway safety should collaborate and focus on high-risk corridors to effectively develop multi-objective action plans and implement the most appropriate countermeasures.
- The identification of high risk spots and corridors can be greatly assisted using contemporary GIS spatial analysis tools and the Accident Location Identification Surveillance System (ALISS) crash database.
- The ADOT photo log and GPS-derived corridor centerline files add a unique level of comprehension of safety problems by showing signing/striping/guardrail conditions in plan and profile views overlain with the ALISS crash history and a link to a photo log image of the roadway.

Pilot study and workshop participants agreed that Arizona corridors and communities would benefit from the prototype GIS tools and a CSIP process, as have several other states. The advent of a new highway bill (TEA-21) will bring more safety-related funding to Arizona, making it important to resolve institutional issues between agencies. Prototype tools should be developed to fruition so participants in all Arizona agencies can be trained in contemporary methods of identifying high-risk corridors or spots. A steering committee should be formed to establish a position for a CSIP Coordinator and oversee the selection of corridors and the program in general.

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Corridor Safety Improvement Program,  
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*SI is the symbol for the International System of Measurements
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1 INTRODUCTION

In the early 1990s a national Corridor Safety Improvement Program (CSIP) introduced a multi-disciplinary approach to highway safety improvement evaluation. The program was jointly launched by the Federal Highway Administration (FHWA) and the National Highway Traffic Safety Administration (NHTSA). Some states incorporated federal CSIP guidelines into their existing safety programs, while others initiated new corridor safety programs fashioned along the federal guidelines. A review of ADOT efforts in establishing a Safety Management System for Arizona revealed that in 1995 a Corridor Safety Improvement Program was the leading priority for the Safety Management System that evolved from federal transportation legislation in 1991.

As a result of these early findings, the study team proposed a similar multi-disciplinary, multi-agency approach for corridor safety improvements in Arizona. This approach broadened the research into a truly comprehensive study of how to implement corridor safety improvements.

The multi-disciplinary approach to corridor safety improvements also revealed that ADOT is not (and should not be) the single responsible stakeholder for improving highway safety. The new approach requires the participation of a number of other stakeholders in the state. Such broadening of the responsibility is often perceived as difficult and risky, particularly due to institutional barriers. Regardless of the difficulties that lay ahead, the study approach was aimed at improving the state-of-the-practice in highway safety in Arizona.

The vision, leadership, and institutional cooperation of key stakeholder agencies are factors that will affect the timely implementation of a program of this nature. Mishaps, injuries, and fatalities will continue to be addressed by the existing patchwork of efforts. However, a Corridor Safety Improvement Program process that combines these efforts and methodically collaborates to minimize these problems should improve safety.
1.1 GOALS AND OBJECTIVES

The primary goal of this study is to develop systematic procedures for identifying and implementing corridor safety improvements. The following objectives were identified for ensuring that the product of this research will lead to improvement of existing state-of-the-practice as well as eventual full-scale implementation:

- Identify the future role of accident and road safety databases in providing input to the priority programming process.
- Identify datasets and tools that are needed to evaluate highway corridors for safety-related improvements.
- Identify procedures that would comprise a corridor safety improvement program in Arizona.
- Identify an implementation plan for delivering the CSIP program to Arizona.

The research efforts concentrated on the following two areas of study:

- Develop useful analysis tools that can be readily used by agencies participating in future corridor safety projects.
- Conduct a pilot study to help identify and develop the procedures suitable to Arizona stakeholders.

In addition to the study objectives stated above, it became evident that the following factors need to be addressed in order to advance the odds of implementation:

- Educate and inform the highest people in key stakeholder agencies on the value of a CSIP for Arizona
- Identify a lead CSIP agency

1.2 REPORT CONTENT AND ORGANIZATION

It is the intent of this report to provide the reader with an understanding of the state-of-the-practice in highway safety improvement methodology, an update on related initiatives and activities in the nation, a summary of activities on this study, and the resulting implementation plan.

In addition to documenting the research study approach and outcome, this report is intended to be the penultimate CSIP reference document for highway safety proponents in Arizona. Towards this objective, an effort has been made to include relevant material in this report that would be useful for the agency that will champion a future CSIP in Arizona.
2 HIGHWAY SAFETY IMPROVEMENTS IN ARIZONA

Programs and projects that are particularly targeted towards identifying and implementing highway safety improvements in Arizona are carried out by the following entities:

- Arizona Department of Transportation (ADOT)
- Arizona Department of Public Safety (DPS)
- Governor’s Office of Highway Safety (GOHS)
- Local communities, metropolitan planning organizations (MPOs) and councils of government (COGs)
- Department of Health Services (DHS)

The focus of ADOT in identifying hazardous spot locations and making highway safety improvements has been the CLOSE (Candidate Locations for Operations and Safety Evaluations) program. A discussion on the CLOSE program is provided in Section 2.2. This program has long been supported by crash data in the Accident Location Identification Surveillance System (ALISS) maintained by ADOT. The ALISS program is described in Section 2.1.

The Arizona DPS carries the responsibility of patrolling Arizona’s highways and reporting and investigating the crashes that occur. The DPS is also involved in educational and special enforcement campaigns funded by GOHS.

The GOHS supports community and local highway safety programs and is funded by Section 402 funds, a majority of which is from National Highway and Traffic Safety Administration (NHTSA). The GOHS and its role in highway safety are described in Section 2.3.

Local communities, MPOs, and COGs use tabular ALISS data and locally collected data to identify highway safety problems and program improvements on roadways off of the State Highway System. Hence, ALISS database is a resource in other efforts.

The Department of Health Services (DHS) is heavily involved in a number of activities that are related to injury prevention and emergency medical services. Therefore, this agency is a primary stakeholder agency in any safety improvement program in the state. Office of Emergency Medical Services (OEMS) is the lead agency responsible for EMS in Arizona. DHS has also implemented a statewide trauma registry in every trauma center in the state and a statewide hospital discharge system has also been implemented. The national project, Crash Outcome Data Evaluation System (CODES), will establish data links between crash and hospital records. Arizona has applied to become a CODES state and if selected DHS will play an even larger role in helping identify the true societal costs of crashes.

2.1 HISTORY AND CURRENT STATUS OF ALISS DATABASE

The Traffic Studies Group maintain the ALISS database tables by compiling standardized reports from the local government agencies. By statutory requirement, motor vehicle crashes
involving fatalities, injuries, or property damage in excess of $500 are reported to ADOT by law enforcement agencies. The Tribal Nations are not covered by this requirement, hence crashes that occur within tribal jurisdictions are not reported in the ALISS database. Approximately 115,000 accident reports are entered into the ALISS database each year, with the bulk of that data (80 percent or more) generated from metropolitan areas. The ALISS database contains information on the previous five years and the current year. The only sources of information on other types of crashes (e.g., pedestrians with bicycles or minor property damage) are insurance databases or hospital discharge and/or trauma registry data.

The ALISS relational database resided in a mainframe computer at ADOT since 1975. From the beginning, it was a spatial database supported by a link-node electronic map of digitized roadway centerlines representing the entire state of Arizona. The data tables within ALISS migrated to a Sybase® environment in about 1994. At the same time the map components (i.e., link-node map and reference markers) migrated into a contemporary geographic information system (GIS) environment in Arc/Info®, where these coverages are now called Arizona Transportation Information System (ATIS) Roads and ATIS Markers.

Prior to this research, a pilot geocoding study followed by a complete geocoding effort re-married the ALISS database tables to the GIS coverages.[1] As a result, 80 percent of crash locations for the years 1991 to mid-1996 have been geocoded with full confidence (i.e., highest accuracy).[2] In January the ALISS database server was equipped with prototype software that provides for the continual geocoding of new crash records on a user-requested basis.

The ALISS tables migrated from Sybase® to a Microsoft SQL Server® environment in about 1997. The original mainframe programming that performed non-spatial queries and generated non-spatial reports on ALISS tables was finally upgraded in 1997 using ADOT’s Information Access (INFACCS) software programmed by MICON, Inc., making approximately 60% of the original IBM reporting capability available to safety analysts.

The remaining approximate 40% of the reporting supported the CLOSE program. It required spatial analysis and was not migrated, pending the subsequent direction and funding once the ALISS re-marriage to ATIS was complete. So prior to this research, there was no simple way to generate a comprehensive list of hazardous locations by area. The implementation of updated CLOSE functions is currently awaiting the new contemporary tools that this research may offer to the many end users of the ALISS database.

2.2 ROLE OF CLOSE PROGRAM

The mission of the Candidate Locations for Operations and Safety Evaluations (CLOSE) program is to reduce the frequency and severity of traffic accidents on the non-interstate State Highway System through the development of Hazard Elimination Safety (HES) projects.[3]

The goals and tasks to achieve that mission have been identified by ADOT in the above reference. In reference to this research, the CLOSE program uses the ALISS database to locate spot areas of high accident frequency or severity (i.e., identification) and systematically promotes construction projects (i.e., implementation) aimed to reduce the identified hazards. The CLOSE program also prepares before and after studies (or research) to measure effectiveness of these projects. Therefore, the CLOSE program can arguably be considered ADOT’s existing “engineering” component of a corridor safety improvement program (CSIP).
The method of identifying high accident locations by the CLOSE program using the ALISS database is as follows:

1. For each type of highway the program first determines the length of a slide, which essentially is a length of a highway window. The length of this window is inversely proportional to the traffic volume carried by the highway at a particular location. Highways that carry higher traffic volumes will result in smaller slide lengths. This adjustment acts as a normalization for the type of highway and the traffic volumes carried.

2. The window is then moved down the highway in increments. An algorithm tallies the crash frequency at each increment. The statewide mean and variance for the accident rate is computed based on this data.

3. The final step in identifying hazardous locations involves the identification of slide locations that produced an accident frequency exceeding three standard deviations (99.73% confidence level) above the statewide mean. The resulting locations are put on the high priority list.

Each year the ADOT Safety Team reviews 75 different locations. Funds available for safety improvement projects are applied to as many of these sites as possible.

2.3 ROLE OF GOVERNOR'S OFFICE OF HIGHWAY SAFETY

The GOHS is the state agency that is responsible for promoting highway safety. GOHS has control over both NHTSA and FHWA portions of federal funds dedicated to highway safety. These funds support programs managed by the GOHS in the areas of enforcement, education, and community-based programs. The GOHS utilizes data from ALISS provided by ADOT to examine the crash experience in Arizona. Each fiscal year, GOHS files the State's application for Section 402 funds with NHTSA for its highway safety program. According to Interim Rules for the State Highway Safety Plan announced by NHTSA early in 1997, future-funding applications will require the following components:[4]

1. A Performance Plan that contains:
   - A list of measurable highway safety goals. Each goal must be accompanied by at least one performance measure that will enable the State to track progress from a specific baseline towards meeting the goal.
   - A brief description of the process used by the State to identify its highway safety problems, define highway safety goals and performance measures, and develop projects and activities to address its problems and achieve its goals.

2. A Highway Safety Plan, approved by the GOHS, describing project activities the State plans to implement to reach the goals identified in the Performance Plan. The Highway Safety Plan must describe at least one year of activity.

3. A certification statement signed by the Governor's representative for Highway Safety.
4. A Program Cost Summary that reflects the State's proposed allocations of funds by program area, based on goals identified in the Performance Plan and activities in the Highway Safety Plan.

It is important to understand that recent GOHS-supported projects in Arizona are directed towards education, enforcement, and emergency medical services primarily. GOHS supported the collection of crash data in the ALISS database back in the early 1990s, as the ALISS file is instrumental in the preparation of GOHS reports. ADOT has not been the recipient of any GOHS grants since then.
3 SAFETY MANAGEMENT SYSTEM

The ADOT Safety Management System (SMS) is herein presented in several parts. First, Intermodal Surface Transportation Equity Act of 1991 (ISTEA) and SMS are defined. Then the ADOT vision for SMS and overall goals are presented. Next, historical, on-going, and planned activities within ADOT that may impact the SMS are outlined. Finally, a description of the SMS and its potential role in this study is presented.

3.1 ISTEA AND SAFETY MANAGEMENT SYSTEMS

The ISTEA mandated that all state DOTs implement six management systems comprising highway pavement, bridge, highway safety, traffic congestion, public transportation facilities/equipment, and intermodal transportation facilities/systems. This legislation encouraged the states to establish a systematic basis for managing transportation infrastructure. The legislation also specified compliance deadlines and sanctions for non-compliance.

Many state DOTs took steps towards implementing these systems using existing systems and functions related to the objectives of these systems. While the goals of these management systems were certainly achievable if sufficient resources were available to implement and operate them, many agencies found the task of implementing them within the stipulated time frame a daunting task. Subsequent feedback to the US Department of Transportation (USDOT) resulted in these management systems being made optional (except for the congestion management systems in certain areas) through a modification to ISTEA introduced as part of the National Highway System Designation Act of 1995.

A General Accounting Office report dated February 1997 reports that with the exception of Ohio and South Carolina, all other states as well as the District of Columbia and Puerto Rico are continuing to develop these systems.[5] In these states, the implementation of safety management systems varies. Some systems are administrative structures composed of a coordinating or executive committee and subcommittees consisting of members representing many agencies. Others are large database systems that merge safety information from a number of sources along with analytical tools.

3.2 DEFINITION OF A SAFETY MANAGEMENT SYSTEM

SMS is defined as a systematic process designed to assist decision makers in selecting cost-effective strategies and actions that would improve efficiency, safety and preserve transportation infrastructure. The key functions of a SMS are:
• Identification of performance measures.
• Integration of data collection and analysis.
• Identification of needs.
• Evaluation and selection of appropriate strategies and actions to address the needs.
• Evaluation of the effectiveness of the implemented strategies and actions.

A recent USDOT publication on Case Studies of Highway Safety Management Systems states there is no one correct way to build a SMS.[6] An effective SMS is identified as one that meets the needs of the particular state. The study further recommends that states may want to use the SMS as a mechanism for:

• Seeking advice and input from a diverse group.
• Developing multi-disciplinary initiatives.
• Coordinating/integrating decisions that cut across other management system boundaries.

3.3 ADOT’S VISION FOR SMS

The ISTEA Status Report for the week of May 8, 1995 summarized a vision of expanding the capabilities of SMS to include the following functions beyond the CLOSE program:[7]

• **Establish a Corridor Program** - This program would give ADOT the ability to address safety improvements along whole transportation corridors. It would be based on interagency coordination with the involvement of representatives on engineering, enforcement, emergency response, and community education issues. A committee would be formed to look at high accident frequency corridors.

• **Study Intersection-Related Accidents** - The CLOSE program deals only with roadway segments and cannot explore the relative magnitude of intersection accidents. The ability to examine intersection accidents would enable the SMS to identify high-risk intersections and perhaps identify an appropriate set of countermeasures.

• **Sharing of Information** – ADOT’s Traffic Studies Group would like the ability to share safety-related information with the GOHS, Maricopa Association of Governments (MAG), Pima Association of Governments (PAG), and cities. The group would also like to obtain safety-related information available at other ADOT sources, such as the photolog of the State Highway System maintained by the Data Team in the Transportation Planning Group.

• **Ability to Access Crash Data More Efficiently** - When safety projects are implemented as part of the hazard elimination program, the Traffic Studies Group conducts before-and-after analyses. These analyses require at least 3 years of
previous and subsequent data. At present this is done manually for each project. Implementation of the SMS in a geographic information system would enable increased automation of this effort.

Consultations with the State Traffic Engineer and the Traffic Studies Group (October 1997) indicated that the ability to study intersection-related accidents is currently the highest priority.

3.4 ADOT'S SMS COMPONENTS

In 1995, ADOT's SMS information was summarized as comprising six specialized databases:[8]

- Accident Location Identification and Surveillance System (ALISS)
- Highway Performance Monitoring System (HPMS)
- Emergency Medical Services (EMS) Trauma Database
- Judicial Database
- Fatal Accident Reporting System (FARS)
- Project Enterprise (to provide the link to Driver and Vehicle files)

ADOT Traffic Studies Group uses the ALISS, HPMS, and FARS databases when assessing and projecting the State's safety needs. The EMS Trauma and Judicial databases were planned by other agencies and are not available at present. The ADOT Motor Vehicle Division's Enterprise Project, now terminated, once planned to link driver license and vehicle registration files. This is no longer an agency priority.

3.5 SMS HISTORICAL ISSUES

The ISTEA Status Report raised some issues that deserve mention:[9]

- Safety Management System Pilot Project - The ISTEA Status Report makes reference to a proposed SMS Pilot Project and a number of benefits that may accrue from such a pilot. Review of past SMS related ADOT efforts revealed that this pilot project had not been initiated.

- Overall SMS Conceptual Model - Based upon various reviewed literature, there is an apparent need to develop an overall conceptual model for an SMS. This is a component that could not be located in our ADOT research effort. Such a model will define the role and function of each SMS component and its relationship to the overall goals and objectives of the SMS.

- Plan for Capturing Information Outside of ALISS - The SMS functions envisioned by ADOT require the capture of data from sources outside of ALISS (e.g.,
judicial, Enterprise-type, and EMS databases). This need to capture such data has not yet been addressed. A national project funded by NHTSA is helping states coordinate crash data with EMS data. The Crash Outcome Data Evaluation System (CODES) project has 15 participating states at present. In April 1998, the University of Arizona Health Sciences Center submitted an application to participate in the CODES project.

3.6 STATUS OF ARIZONA SMS IMPLEMENTATION

The SMS at ADOT has gone through steps aimed at delivering the ALISS database to multiple ADOT desktops via a client-server environment using the Microsoft SQLserver® database engine. A previous attempt to deliver the same information via a Sybase® engine was terminated in 1996, mostly due to high relative maintenance costs of the Unix platform compared to the WindowsNT® platform which the Technology Information Resources (TIR) group was implementing across ADOT.

The arrival of the ALISS database in a SQL environment on desktops at ADOT coupled with the geocoding of ALISS and the delivery of prototype spatial analysis tools, comprise the few significant improvements to the SMS over the course of ISTEA. Currently, many of the anticipated benefits of a SMS could be realized through properly funded implementation, including the following:

- Linking of accident data to related information (e.g., travel volume or feature inventory databases).

- Establishment of spatial corridor and intersection analysis tools.

- Sharing of data with COGs, MPOs, and local governments via CD-ROM.

Prototype software products to illustrate the benefits of comprehensive safety management tools were developed during the course of this research. The migration of these tools to a stable and useful stage of development is discussed in Chapter 11.
4 NATIONAL PROGRAMS ON CORRIDOR & COMMUNITY SAFETY

During the early 1990s, a national CSIP aimed at reducing traffic fatalities and injuries was launched by FHWA and NHTSA. This program targeted highway corridors and communities that were faced with serious road safety issues. It is clear from results to date that such programs have often exceeded their original goals for safety improvements.

Community-based traffic safety programs (CTSPs) have been around since the early 1980s for addressing vehicle and driver issues. Not long after the CSIP got underway NHTSA launched an effort to combine CTSPs and CSIPs. This effort led to the hybrid corridor/community traffic safety program (C/CTSP). This program has evolved into the Safe Communities Initiative launched by NHTSA in 1996.

All these programs have a common goal in that they all promote multi-disciplinary and multi-agency approaches to identifying highway safety problems and countermeasures. Despite the lack of sustained focus and emphasis at the national level, the successes of many state programs can be traced back to the early initiatives.

It is clear that the traditional thinking about the local highway department as being the sole decision maker on local highway safety issues have given way to a more systematic approach. The more progressive states in the nation have learned of the obvious benefits of this approach and have launched safety programs and projects fashioned along this philosophy. These agencies have not only begun reaping the benefits from these programs through lives saved and injuries avoided but are also recognized as being truly responsive to transportation safety issues at the local level. Although there is overwhelming evidence to support comprehensive safety programs, such efforts require working in multi-agency teams and often require compromising age old agency positions on procedures and jurisdiction. These issues are further discussed in Chapter 9. It is evident that states that have been able to launch successful multi-disciplinary and multi-agency highway safety initiatives have first acknowledged that federally mandated highway safety improvement programs are only one part of the solution to a truly comprehensive safety program. They have also realized the ineffectiveness of isolated safety programs run by individual agencies without sufficient coordination with other players.

4.1 CORRIDOR SAFETY IMPROVEMENT PROGRAM

The CSIP approach resulted from an awareness in the transportation community, in the late 1980s, that highway engineering based safety improvements alone are limited in their effectiveness due to driver-, vehicle- or environment-related factors that are beyond the control of highway engineers. Several states began to consider other factors and initiate safety programs designed to expand the traditional approach. The new approach meant bringing in new disciplines such as enforcement officials, public education officials, and emergency medical service personnel to participate in discussions on highway safety improvements.

The Pennsylvania Department of Transportation (PennDOT) lead the nation in this innovative approach and launched a series of safety improvement projects along arterial corridors, using a multi-disciplinary approach to solving safety problems. That effort proved to be very successful and resulted in FHWA and NHTSA adopting the PennDOT program as the foundation for a national Corridor Safety Improvement Program. Guidelines for implementing a CSIP were developed by FHWA and presentations made across the country encouraging local
agencies to begin to think “outside the box” about how to identify problems and implement highway safety improvements.

Although no records or reports were found on any CSIP activity in Arizona, an Arizona CSIP was initiated in 1991 for the US-93 corridor from Kingman to the Nevada border. Apparently that effort had very limited success and did not result in any implementation.

The goal of a CSIP is to implement comprehensive and coordinated safety improvements that are targeted at the safety concerns due to driver-, vehicle- and highway-related causative factors. These improvements are implemented on highway corridors with crash and fatality rates substantially higher than similar facilities at other locations.

4.2 SAFE COMMUNITIES INITIATIVE

Safe Communities is an initiative by NHTSA that is very similar in its approach to problem identification to the CSIP approach. A Safe Community is defined as a community that promotes injury prevention activities at the local level to solve local highway and traffic safety and other injury problems.

The Safe Communities approach:

- Emphasizes the importance of analyzing local data, as well as linking crash data with public health, cost and other data to obtain an accurate picture of the injury problem and its effects on the community.

- Transcends the usual traffic safety partners to include public health, medicine, emergency medical services, law enforcement, business, and community organizations in a Safe Community Coalition.

- Places a special emphasis on citizen involvement.

- Incorporates prevention, acute care, and rehabilitation as essential components of an integrated and comprehensive injury control system.

In its approach to improving highway safety, the Safe Communities Initiative is very similar to a Corridor Safety Improvement Program. The emphasis of Safe Communities is more on non-engineering countermeasures.

4.3 EXPERIENCE OF OTHER STATES

PennDOT is credited with being the pioneering agency responsible for introducing a new approach to road safety improvements that required thinking “outside the box”. This effort led to the national program. Following the national promotion of CSIPs a number of states initiated programs. The following are the first states to have initiated CSIPs:

<table>
<thead>
<tr>
<th>Alaska</th>
<th>Kansas</th>
<th>Nebraska</th>
<th>South Carolina</th>
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<tbody>
<tr>
<td>Delaware</td>
<td>Louisiana</td>
<td>New Jersey</td>
<td>Washington</td>
</tr>
<tr>
<td>Indiana</td>
<td>Missouri</td>
<td>Oregon</td>
<td>West Virginia</td>
</tr>
<tr>
<td>Iowa</td>
<td>Montana</td>
<td>Pennsylvania</td>
<td>Wisconsin</td>
</tr>
</tbody>
</table>
The following is a brief summary of the CSIP procedures followed by these states.

**Selection of Candidate Corridors**

Indiana: Identified the corridor with the highest crash rate in the state  
Pennsylvania: Performed field reviews on a number of potential corridors within each state district  
Montana: Selected a corridor with a high representation of elderly driver crashes  
Iowa: Selected a corridor with high commercial traffic where safety is a major concern

**Identification of Project Needs**

Montana: A task force compiled a list of engineering, enforcement, EMS, and education countermeasures  
W. Virginia: A local multidisciplinary committee, led by a MPO, developed an action plan  
Nebraska: State Traffic Safety Engineer took lead in identifying corridor needs  
Washington: Multidisciplinary committee for each corridor developed countermeasures; held public forums on draft action plan for corridor projects  
Wisconsin: Held informal meetings with local officials to obtain input and assistance

**Implementation**

Oregon: Reduced speed limit, improved intersection sight distance, increased enforcement, adjusted signal timing, installed new signs to encourage drive with headlights on, promoted safety essay contest in schools  
Wisconsin: Improved pavement markings and signs, widened edge lines, increased enforcement; Educational material on route hazards and safe driving behavior  
Alaska: Installed new lighting at intersections and created corridor consistency  
W. Virginia: Provided public service announcements, police overtime, low-cost traffic control improvements  
Montana: Provided public service announcements targeting corridor communities on driving vision, reactions, medication, alcohol and pedestrian safety; provided driver self assessment kits  
S. Carolina: Studied several Interstate projects along CSIP principles  
New Jersey: Adopted CSIP principles in the Highway Safety Improvement Program and Signal Timing Program

Other states that are known to have launched CSIPs or programs with CSIP principles more recently are Virginia, California, and North Carolina.

**4.4 RECENT SUCCESSES**

The most recent success stories in the area of corridor safety improvements come from California. The program in California started with a $280,000 grant from the California Office of Traffic Safety. The program, administered by the California Highway Patrol (CHP), preceded the implementation of the SMS but served as a good example for the multidisciplinary approach promoted by a SMS. A summary of one example project follows.
Pacific Coast Highway (State Route 1) Safety Corridor Project

Scope: The Project Task Force identified, discussed, recommended, and implemented short- and long-term actions to improve traffic safety on a 10-mile, two-lane stretch of State Route 1 in northern Monterey County.

Action Plan: The entire action plan is provided in Appendix H.

Implementation: The total project cost was $217,000 of which only $10,000 was spent on contractual services. Most of the funds were spent on recommendations for increased enforcement and public information and educational measures. In addition, Task Force members applied for and secured additional funds to implement solutions for the corridor:

- CalTrans District 7 granted the City of Oxnard a $300,000 STP Safety Set Aside for an intersection improvement
- The Ventura County Transportation Commission and Cellular One provided $350,000 to install call boxes and micro cell sites to allow more rapid response to stranded motorists and crash locations
- CalTrans granted a $1,230,000 State Highway Operation and Protection Program (SHOPP) grant to fund Task Force-recommended construction projects.
- FHWA awarded a $10,000 Demonstration '92 grant to purchase public education material and conduct an evaluation of project
- CHP provided $5000 from their designated driver program for a designated driver poster in English and Spanish

Results: Preliminary statistics indicate a 75 percent decrease in number of fatal collisions, a 28 percent decrease in injury collisions and a 14 percent decrease in property damage only crashes. Although reportable crashes reduced across the county during the period analyzed, decreases in the corridor were significantly higher than elsewhere in the Monterey area.
5 CORRIDOR SAFETY IMPROVEMENT PROGRAM

A flow diagram of the Corridor Safety Improvement Program concept as identified for implementation in Arizona is contained in the following Figure 1. An overview narrative of the process is contained in this chapter. A more descriptive presentation of the program including the implementation of the CSIP institution is included in Chapter 8.

FIGURE 1 – CSIP PROCESS

DATA SUPPORT

Frequency:
Throughout the year

<table>
<thead>
<tr>
<th>ALISS Crash Database</th>
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</thead>
<tbody>
<tr>
<td>Safety Analysis Tools</td>
</tr>
</tbody>
</table>

Accident Types:
- Collision Type
- Vehicle Type
- Road Condition
- Driver Condition

Database Of Countermeasures & Effectiveness

Countermeasures:
- Highway
- Driver/Performance
- Vehicle
- EMS

CSIP STEERING COMMITTEE

Frequency:
Upon Statewide Corridor Safety Review

<table>
<thead>
<tr>
<th>Candidate CSIP Corridors</th>
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<tr>
<td>Safety Issues In the Corridors</td>
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</tbody>
</table>

Selection of Corridor(s) & Assignment of Program Coordinator

Review Safety Issues in the Corridor

Identify Potential Countermeasures

Select Countermeasures

Implementation

PROGRAM COORDINATOR & MULTI-DISCIPLINARY SAFETY TEAM

Frequency:
Upon Invitation & Convening of each Corridor Multi-disciplinary Safety Team

Evaluation
Figure 1 not only shows the flow of the CSIP process but also identifies the primary responsibilities of the involved groups with regard to the flow of the CSIP process. In reality, the delineations between the three groups will be less distinct. But since the proposed Arizona CSIP program is supported by factual information, a significant component of the process deals with data support. Therefore, the data support group is considered a very significant component in the success of a CSIP in Arizona.

Periodic statewide reviews of corridor safety issues will be conducted annually but may happen more often dependent upon a particular safety issue of concern that may rise out of special circumstances. The safety analysis tools, once they are developed to support the CLOSE program and the Priority Programming Process, will reveal safety issues that would be best approached with a CSIP. This is anticipated to happen as a by-product of the everyday work of the ADOT safety analysts.

The factual information in support of the CSIP process primarily consists of the ALISS crash database. Methods of determining high-risk corridors are provided by safety analysis tools and reporting techniques prototyped during this research. Additional information concerning roadway curvature, geometry, roadside appurtenances, and potential hazards can be supplied by feature inventory and centerline databases techniques that were demonstrated during this research. All of the factual information can be presented in a spatial format that identifies the risk factor of all user-defined corridors relative to each other. Also certain like subsections (i.e. two-way roadways through narrow landscape cuts) of corridors can be compared against like subsections in other corridors, or against the statewide average in order to assess the comparative risk.

From the factual information, candidate CSIP corridors are identified and the safety issues are documented. Up to this point, all work is done by the CSIP Program Coordinator with assistance from the ADOT Traffic Engineering Group, the custodians of the ALISS database and the CLOSE program. The results of the analysis are presented to the CSIP Steering Committee as a ranked listing of candidate corridors. High-risk subsections of non-candidate corridors identified during the screening process can be recommended for further study under the CLOSE program.

The CSIP Steering Committee then evaluates the candidate corridors and makes a recommendation for initiating the CSIP process on one (or more) of the higher risk corridors. Considerations include accident types, frequencies, and severity as well as the potential support for corridor safety improvement from local stakeholders along the corridor. Candidate corridors not selected for the CSIP process are then referred back to the CSIP Program Coordinator and Traffic Engineering Group for continued monitoring in subsequent screening processes.

Once a corridor is chosen, the CSIP Steering Committee and CSIP Program Coordinator convene a safety team from multiple disciplines who have an interest in affecting the safety along the chosen corridor. Further factual information is gathered, if necessary, to better define the issues of concern and better paint an understandable picture of the factual evidence.

The multi-disciplinary safety team (MDST) convenes for the first time at a location conducive to the stakeholders along the corridor. The MDST is presented with the wealth of data concerning the known issues along the corridor. The CSIP Program Coordinator then leads the MDST through a brainstorming session where a Safety Action Plan is developed. The Safety Action Plan is expected to include short-term countermeasures that may immediately affect the
safety of the corridor as well as recommendations for the longer term when the corridor is programmed for more comprehensive rehabilitation and safety countermeasures can be implemented more economically. The plan should include assignment of responsibilities, funding, and scheduling so that at least two action items can be implemented within 12 months after convening the MDST for that corridor.

Implementation is, of course, largely dependent upon funding availability. Where the countermeasure involves education, enforcement, or EMS countermeasures, a grant application should be made to GOHS for Section 402 funding before the upcoming fiscal year begins. Where the countermeasure involves engineering or maintenance, appropriate applications for ADOT District discretionary funds, 5-year program funds, or CLOSE funds should be initiated. If an additional funding source develops out of the Transportation Equity Act for 21st Century (TEA-21) legislation, it could be earmarked for CSIP implementations so to not impact the existing funding sources.

Implementation should be monitored by the CSIP Program Coordinator and reported to the CSIP Steering Committee. Once each action item is deployed, measures of effectiveness should be established in the ALISS database and closely monitored on a monthly or quarterly basis in order to determine the effectiveness of each action item. Results should be shared with the MDST members and the CSIP Steering Committee, and adverse results should be quickly identified and corrected through appropriate actions. Measures of effectiveness, good or adverse, should be summarized and collected from other states for future CSIP studies.
6 TOOLS DEVELOPED TO SUPPORT THE CORRIDOR SAFETY IMPROVEMENT PROGRAM

In previous work, Lee Engineering built geocoding routines that relied upon a technique called dynamic segmentation to translate accident locations of a verbose description onto a linear referencing system (LRS) maintained by ADOT in a GIS environment. The study team installed the geocoding algorithms onto the ALISS database server in the Traffic Records Group and geocoded the entire ALISS file (as of December 5, 1997). The algorithms also make it possible for the newly entered crash records to become geocoded with the issue of a user command at any time.

An ArcView® shape file containing over 668,000 crash records during a 6+ year period was created. The supporting attributes of all crashes were downloaded from the ALISS server into a Microsoft Access® database container. The ALISS shapefile and the Access database container can co-exist on a single CD-ROM, enabling the study team to build supporting tools without being hooked live into the ADOT information technology architecture. Furthermore, the transfer to CD-ROM on a PC environment enables this technology to be portable to other transportation agencies in Arizona that may benefit in the future from ALISS spatial database technology.

6.1 MACRO TOOLS

The study team developed macroscopic tools for analyzing crash histories for the purpose of ranking segmented areas of highway in Arizona. The macro tools research consisted of exploring spatial (area or grid-based) analysis of crashes to locate clusters, as well as a network (intersecting roads) analysis of crashes along the State Highway System (SHS). The lessons learned from the development of the macro tools are explained below.

Spatial (grid-based) View

This method involves using GIS techniques to slice up the state of Arizona into tiles of a given user-definable dimension. The tiled grid is then overlain on the spatial crash database and the grids turn color to represent the number of accidents contained within each grid tile.

The benefit of the tool is spatial cluster analysis. This enables a database that has crashes coded to a specific section of US-60 or Grand Avenue (which are the same road in Maricopa County) to be counted in the same grid tile, without pre-processing the data to determine that US-60 and Grand Avenue are actually synonymous. Also the number of accidents in a grid tile is expected to be somewhat proportional to the centerline mileage within each grid. However, ArcView is able to normalize the total accidents with respect to the centerline mileage and offset the effect by presenting an accident rate as well as the frequency.

The negative aspects are that the spatial grid tiles do not represent any defined network connectivity that can help assess the relationship among accidents within the same grid tile or accidents in adjacent grid tiles. For instance, with grids that are dimensioned 1-mile-square, the contents of the grid could contain a mixture of accidents on principal arterials and local neighborhood streets in the same grid tile, leaving opportunity for confusion when assessing crash relationships along a corridor. Also, the size of the grids could cause small urban areas with high
accident concentrations to be too fragmented and therefore not allow the grand clustering of accidents to be expressed.

Spatial (grid) analysis is a relatively low cost (i.e. low maintenance) manipulation of data with an equivalently limited benefit to corridor crash analysis. It depends upon a link to the Arc/Info®, GIS engine or ArcView® Spatial Analyst to process the data. Subsequent research on network analysis has bypassed all benefits of spatial grid analysis. The study of spatial analysis propelled the research team to develop the types of tools that will be of huge benefit in the future.

**Network (translated) View**

The translated network view was developed after exposing the weaknesses of the spatial grid analysis. The research used the SHS of routes as the scope, or range, of interest. All accidents within a user-definable buffer distance (say 250 feet) around the SHS were selected and considered relevant to traffic safety and operations considerations of the SHS. The term translated is used to depict that accidents within the buffered area that were not attributed with the SHS route as the ON road, were translated to the nearest SHS intersection that they had connectivity with. This applies to both © crashes within 250 ft on cross streets to the SHS, and © crashes referenced to an alias name of the SHS (i.e. Grand Avenue).

The graphical map output of the translated network view is useful when represented in ArcView if the user’s eye can comprehend the entire state at once and pick out the largest clusters, which become very nondescript when zoomed out to view the entire state. Since this is not feasible, the real benefit of this macro tool is to provide a common denominator for each crash within 250 feet of the SHS. This common denominator is the SHS route reference in ATIS nomenclature. Therefore all accidents on Grand Avenue, US-60, and those accidents on 43rd Avenue and Camelback Road that are within 250 feet of US-60/Grand will all be referenced to “U060” and each record is coded appropriately if it was translated from an alias route name or from a crossing route name.

Once all crashes along a corridor are referenced to the SHS route with appropriate alias and crossing attributes, the best macro tool for the discernment of high accident frequencies and rates is quite possibly the tabular query that the Traffic Studies staff and the CLOSE system has relied upon in the past. The major advantage of a translated database is that the data analyst doesn’t have to worry about the Grand Avenue crashes when studying the US-60 corridor because they will be automatically considered when using the translated network. In the past, as evidenced in our previous work with the ALISS database and the Traffic Studies staff, analyses have been conducted which made improper assumptions and neglected crash records which should have been counted, if only they were all referenced to the SHS route that was being analyzed.

In summary, the translated network offers significant value-added features to the pre-existing ALISS database by translating crashes adjacent (or alias) to the SHS. It also shows that the spatial grid analysis is pale by comparison. Both of these tools are considered macro tools because they can easily assess the entire state and return a database that can then be queried to find the high crash frequency corridors which then require further detailed analysis by conventional database means.

In the following discussion, we will find that micro tools developed subsequently provide a lot more functionality and flexibility than the macro translated network view. These micro
tools need not depend upon large tabular summaries and cross-tabs because they can be scoped to smaller data sets and therefore are better represented by graphic pie charts and bar charts in a GIS environment.

6.2 MICRO TOOLS

Several micro tools were prototyped by the study team. None of the micro tools are finished in the sense that they are useful to untrained personnel. Final development of the micro tools (beyond this research) will be necessary to make them independently beneficial to the Traffic Studies staff or future multi-disciplinary safety teams.

ALISS Attributes attached to Microfilm# (Individual Crash)

A relatively simple tool with the ability to display attributes for each crash was developed as soon as the study team turned its focus from macro statewide tools to micro tools which were designed to accomplish quicker queries on more isolated groups of data. These micro tools have a speed advantage over the macro tools, in that they allow for filtering of the data sets by date or area before conducting an analysis of the ALISS attributes of each crash.

One prominent negative aspect of this simple tool is the clustering of multiple crashes at the same location. A graphical representation of queried accidents at the same location show all these accidents as a single point. A queried accident may not stand out from a non-queried accident because the shapefile format placed the queried point beneath the non-queried point. The magnitude (or number) of accidents could not be clearly depicted without separating the chosen accidents from the unchosen. Therefore, an alternative method of grouping crashes into sections of roadway or areas around intersections (and then reporting the findings with pie or bar charts) was developed, as described below.

ALISS Attributes attached to Theme-based Crash Groupings

The cure-all for the obstacles that were evidenced by previous macro-tool spatial and translated network analysis, as well as individual crash identification on a micro-basis turned out to be the thematic grouping of crashes for purpose of displaying the results in a pie chart, bar graph, or line graph.

Thematic grouping refers to the ability of the user to define the extent of roadway to be analyzed by creating grouping themes. These themes may be anything the user chooses such as the following examples:

- All (or some) state highways broken into 1-mile segments between mileposts.
- All (or some) major point-to-point corridors between all (or some).
- All (or some) intersections.
- All (or some) traffic interchanges represented by polygonal areas that include ramps but exclude unconnected neighborhood streets.
- All (or some) two-lane roadways in urban areas carrying more than 2000 ADT.
• All (or some) segments defined in the HPMS database within all (or some) counties.

The point is that the user has utmost control over the scope of the query. The information returned for each query can then be:

• Represented as pie charts placed along the plan view of the scoped items for a query to extract the first harmful event for one or more groups (segment, point, or area) included in the scope.

• Represented as a bar charts placed along the plan view of the scoped items for a query to extract crashes where the first harmful event was “run off roadway” for one or more groups included in the scope to show the trend of such accidents over a six year period.

• Represented as a line (or multi-line) chart placed along the profile view of a corridor for a query to extract EPDO rates along the corridor to identify areas of potential concern.

Photo Log Linkups

This tool involves the display of photo images from the ADOT photolog inventory contained on CD-ROM. The images are accessible to the ArcView user by clicking the route location in an ArcView View window and retrieving an image of the roadway at the chosen location. Two methods were developed. The first method involved using ArcView’s JPEG display capabilities to access each and any photo image in a one-by-one fashion. The second method involved using the ATIS Image Viewer software (developed previously for ADOT by Lee Engineering) to access the image, as well as all of the neighboring images via VCR-type controls, to get a motion picture of travel along the roadway.

The tool’s principal benefit is to give the user an image of any road by pointing to a map. As discussed in the next sections on photolog inventories and crash statistics also available in ArcView, this tool is very useful in providing a visual image for assessing signing and striping inventories in areas of accidents, or for assessing crashes in a particular configuration of signing and striping.

Photo Log Inventories

The study team trained with personnel in the Traffic Studies Group to adapt the ATIS Image Viewer software (developed previously for ADOT by Lee Engineering) to specific tasks deemed helpful to corridor safety analysis. The ATIS Image Viewer was used to collect the following information from the US-93 photolog:

• No Passing Zones  • Undeveloped Intersections
• Passing Lanes  • Sign Inventory
• Guardrails  • Headwalls
• Roadside Landscape Cuts  • Other Fixed Objects
• Shoulder Wayside Locations
• Developed Intersections

22
The study team compiled an inventory database of approximately 2400 feature instances along the 100 miles of US-93 that were studied. Many features are composed of two instances (i.e., a beginning point and an ending point). Other features (like signs and intersections) can be identified as one instance (i.e., a point). The ATIS Image Viewer was useful and efficient in collecting the feature inventories at a swift pace of up to 100 feature instances per hour. The databases were then used in a GIS environment with the global positioning satellite (GPS) - collected curve and grade profiles as described below.

GPS Curve and Grade

This tool showcased ADOT's state-of-the-art high resolution GPS centerline collection software. ADOT staff traveled the selected corridor and produced some centerline files that depict the actual plan and profile of the corridor at sub-meter accuracy with a point collected for every half-second of travel. This data has an enormous potential in allowing accidents to be plotted in reference to grades (i.e. the x-z dimension rather than just the x-y dimension), and passing sight distances, curve radii, and grade inclines to be approximated from GIS views. Furthermore, the potential for analyzing roadside furniture and signage locations in the x-z dimension promises to give the traffic safety engineer and the multi-disciplinary safety team members a very unique perspective on crash history. The tool also provided the ability to pick a feature in plan view and have the same feature automatically become viewed in the profile view. This also works vice versa.
7 PILOT STUDY

A pilot study was conducted to present the CSIP process data analysis and display tools in order to promote a new awareness among the Arizona safety community that the ALISS database can deliver better information in this age of improved technology. This better information can be the catalyst that enables safety-concerned workers at all agency and private levels to openly adopt the new methods. These methods may include the implementation of a formal CSIP process in Arizona, and the organization of multi-disciplinary safety teams.

The approach suggested for the Pilot Study of a CSIP is shown in the following Figure 2.

**FIGURE 2 - PILOT STUDY**
7.1 MEETINGS OF 4E DISCIPLINES

In June 1998, meetings of the 4E disciplines were convened in Phoenix for the purpose of gathering support for a CSIP from agencies outside of ADOT. The list of invited participants is included in Appendix A. Representatives of the FHWA Phoenix office and from the Governor's Office of Highway Safety were invited to all four meetings.

The format of each 4-hour meeting included introductions, an overview of study goals and objectives, and overview of the meeting goals and objectives. Then the GIS and analysis tools were presented and followed by an open forum review of the pilot corridor safety record. Following a brown-bag working lunch, there was a brainstorming session and a ranking of key issues from the perspective of the convened discipline. Then typical countermeasures that were available for implementation from CSIPs in other states were presented along with measures of effectiveness, if available. From there, the group formed a desirable action plan for the convened discipline. The meeting ended generally by 2:30pm with closing remarks and an evaluation of the CSIP process. Of particular interest to each of the 4E meeting groups was the determination of a project champion who would carry forth a CSIP implementation scheme for Arizona.

The appendix contains the handout material presented during the 4E meetings. This includes proposed agendas, common material from all meetings, and material specific to each meeting. The meeting notes from each of the meetings are also included as separate exhibits.

7.2 MDST WORKSHOP

The multi-disciplinary safety team workshop consisted of a 4-hour session with the same invitees of the 4E meetings. The end purpose of the workshop was to establish a consensus among the multiple disciplines about the value of a CSIP in Arizona and to present a draft implementation plan. Along the way, the study team also introduced the theory of multiple objective decision making and led a discussion of the most appropriate action items that could be implemented to provide remedies to the safety concerns along the chosen corridor. Finally, each participant produced a list of their top three remedies for the corridor. The lists were later summarized and distributed with the minutes of the workshop. The minutes from the workshop are included in Appendix G.

7.3 CONCLUSIONS FROM THE PILOT STUDY

The groups that assembled for the 4E meetings as well as the MDST workshop felt that the analysis tools demonstrated during the pilot study offered significant advances to the process of safety improvement identification. Most agreed that the tools would be useful to agencies other than ADOT if they are developed to user-friendly specifications.

The CSIP process itself was given high marks as an effective implementation scheme for forwarding the cause of corridor or community safety. The concept, which simply boils down to cooperation between different entities with the same cause (but different perspectives) in mind, was regarded as common sense. The analysis tools were seen as a catalyst to the cooperation process because factual evidence can be easily extracted from the ALISS, and other, databases to
allow professionals from different backgrounds to agree on the nature of the problem before implementing an action plan to solve (or minimize) the problem.

The entire group concurred that the biggest hurdle in the CSIP process will be the identification of a champion for the program. The GOHS was viewed as one of the potential agencies to be the champion for the CSIP. This agency works closely with the Education, Enforcement, and EMS disciplines at a community level. Guided by CSIP principles, the decision and funding mechanisms that GOHS currently uses would be positively reinforced by analysis tools for identification, and the consensus building for the implementation, of the most effective action plans.

Since many engineering remedies for safety improvement generally involve costlier action items, it is unlikely that GOHS would be expected to fund engineering improvements from NHTSA funding that currently serves the other three Es. The major benefits realized during the pilot study are the cooperative features that the multi-disciplinary safety teams offer to determine the most effective action plan. Once the remedies are identified, ADOT can program engineering improvements with CLOSE funding or discretionary funding at the district level, if not a full-blown project scoped into the 5-year program through the Priority Programming Process. GOHS can appropriate Section 402 funds to methodically address the non-engineering concerns of the corridor/community. The point is that Arizona could have an integrated process of dealing with safety improvement identification and implementation if a champion comes forth.
CSIP IMPLEMENTATION PLAN FOR ARIZONA

The necessary steps for implementation of a CSIP in Arizona are outlined in this implementation plan. Although the general methodology and guidelines for conducting a CSIP are well established, the initiation and launching of such a program seems to require a substantial level of cooperation and coordination among the key agencies concerned with highway safety. It is doubtful if a successful CSIP effort can be launched without such cooperation. It is also evident from what other states have accomplished that such a program will certainly benefit the entire state by improving the overall level of highway safety.

Implementing a CSIP in Arizona will require program leadership by a proactive agency that will promote the benefits of such a program and obtain buy-in and support from the other key stakeholders. The key agencies concerned with highway safety in Arizona are performing functions that could easily fit within a CSIP. Based on the success of similar programs elsewhere and the level of enthusiasm for a CSIP shown by the individual agencies that participated in this study, it is clear that a CSIP is a win-win proposition for all participating agencies. Establishment of the institutional framework to support launching of a CSIP in Arizona seems to be the most important action necessary at this time.

The following is a description of the essential steps for launching and implementing a CSIP in Arizona.

Phase 1: Establishment of an Institutional Framework

1. Steering Committee

The first step required for a CSIP in Arizona would be the establishment of an institutional framework and a supporting management structure. Success of the program would depend largely on the level of support and cooperation generated by the CSIP program among the key agencies that are responsible for ensuring highway safety in Arizona. A steering committee that consists of top level management from the key agencies in the state concerned with public safety is recommended. This committee would provide oversight and the institutional support for this effort. Since the goals and objectives of a CSIP are closely aligned with that of the Arizona Safety Management System, it may be feasible to mobilize the SMS Committee to recommend the establishment of a CSIP steering committee.

As the custodian of ALISS crash database, it would be essential that Arizona DOT play a pro-active support role in a CSIP. Candidate agencies for the steering committee are:

- Arizona Department of Transportation (ADOT)
- Arizona Department of Public Safety (DPS)
- Governor's Office of Highway Safety (GOHS)
- Arizona Department of Health Services (DHS)
- Federal Highway Administration (FHWA)
- National Highway and Traffic Safety Administration (NHTSA)
- American Automobile Association (AAA) of Arizona
- Council of Government (COG)
One of the key issues/problems in creating any new program is the identification of funding sources that would support such a program. However, a review of on-going highway safety improvement programs in the state indicate that existing funding sources and programs may be adequate for launching a CSIP and may result in higher effectiveness achievable through better coordination.

On-going programs such as the CLOSE Hazard Elimination Program by ADOT and Section 402 funded programs conducted by GOHS already perform a number of the key functions of a CSIP. However, a CSIP would be able to improve the overall effectiveness of these individual efforts through the multi-disciplinary approach towards corridor safety improvements. The Safe Communities Program by NHTSA is another possible source of funding that feeds to the multi-disciplinary approach to safety. Such an approach is likely to be supported by the steering committee that is well represented by the four key disciplines. It may be helpful to produce and distribute a white paper on the successes of CSIP programs such as that led by the California Highway Patrol in California.

One possible course of action is for the SMS committee to make a recommendation and a request to the Governor to establish a CSIP steering committee. Once the CSIP steering committee has been established it would appoint a lead CSIP agency.

2. **CSIP Lead Agency**

The first action for the CSIP steering committee would be to appoint a lead state agency for implementing and coordinating this program. The lead agency should establish a CSIP Program Coordinator with the responsibility to develop, coordinate and manage the program. A review of on-going efforts that are related to a CSIP in Arizona indicate that the GOHS would be a good candidate agency for the lead role. Due to a lot of commonality between CSIP initiatives and on-going safety programs that are being carried out by GOHS, it is clear that these two efforts will compliment each other very well.

The most successful CSIP of recent times seems to be the effort in California, lead by the California Highway Patrol. One CHP staff person has been assigned to the statewide CSIP program. The levels of support that the program has generated among all the agencies, and the results on program effectiveness to-date, have clearly justified the program.

Depending on available staff resources at the lead agency, perhaps an existing staff member could be assigned the role of the CSIP Program Coordinator for the state. The feasibility of establishing a new position for this function should also be explored. The level of emphasis on safety in the TEA 21 indicates that it would not be difficult to justify or find required resources to support such a staff position.

The CSIP Program Coordinator will work with the key agencies to develop, promote and seek funding for the CSIP program.

3. **Identify Key Agencies**

Information gathered during the US-93 pilot study enabled the identification of a number of agencies that will be essential participants for launching a successful CSIP in the state. They are:
• AAA Arizona
• National Safety Council
• Councils of Government or Metropolitan Planning Organization
• City, Town and County Engineers
• Citizens Groups – MADD, SADD
• Chambers of Commerce
• Other agencies or jurisdictions – Forest Service, National Park Service

A database of all the key agencies and primary contacts in the state should be prepared as a resource for corridor projects. Appropriate agencies would be contacted to participate in specific corridor teams that will be responsible for developing Safety Action Plans.

Phase 2: Establish Procedures for Selecting Corridors

The steering committee should establish systematic procedures for identifying candidate corridors as well as select the candidate corridors to be studied using the CSIP process. Statewide review would be conducted using the ALISS database, the GIS safety analysis tools prototyped as part of this study, and an established set of criteria for screening candidate corridors. The screening should be based on crash data from the previous 5 years and other input from Department of Public Safety, ADOT District Engineer, Maintenance Engineer, councils of government or metropolitan planning organizations, and feedback by road users.

1. Corridor Definition

The 1994 State Transportation Plan identified 14 strategic transportation corridors for Arizona. Transportation Planning Group (TPG) now has 32 “corridors of significance” listed, with 14 multi-modal studies completed and 18 slated for future completion. These corridors may serve as a good starting point for identifying candidate corridors. If previous findings from multi-modal corridor profile studies have indicated corridor safety problems, they should be included in the list of candidate corridors. An annual survey of the key agencies should be conducted to identify additional candidate corridors.

The process of selecting candidate corridors should be sufficiently flexible to accommodate urgent projects that may be necessitated by prevailing unique conditions, short of waiting for 5 years of corroborative data from ALISS. Such short-term projects may result in substantial benefits through crash prevention. Other corridors may benefit from a concurrent CSIP process to support studies of another nature in order to render recommendations that can be implemented as part of an upcoming capital improvement project.

Rural Arizona has a predominant characteristic of long stretches of roadway with few (if any) communities alongside. This characteristic differs from successful CSIP study corridors revealed during this research. Successful CSIP teams in other states typically included a number of active communities that provided a local influence to champion the safety improvement process. This must be taken into consideration when developing a CSIP process in Arizona. If the candidate corridor is significantly fragmented by such distances that the communities do not mutually affect or depend upon each other, it may be best to segment the corridor into more manageable lengths with mutual concerns. Therefore, target corridor lengths of 10 to 40 miles that were designated in other states should only be a reference for establishing corridor limits in Arizona.
When defining the physical limits of the candidate corridor, logical roadway configuration should be taken into account. For example, natural termini such as freeway interchanges or intersections with major routes would serve as good candidate corridor limits. Candidate corridors that run through a community should not terminate within the community limits, for the purpose of achieving maximum community support for the CSIP process.

The list of candidate corridors should then be screened for their suitability as a CSIP project.

2. Screening of Candidate Corridors

Once the list of candidate corridors has been identified, it should be subjected to a screening process. The following criteria or questions would supplement the crash record and other forms (i.e., prevailing conditions or special studies) of input:

- If the candidate corridor is slated for decommission from the State Highway System, there is no reason for the State of Arizona to champion a CSIP unless the receiving local agency specifically stipulates the need for a CSIP and is willing to champion the process itself.

- If major rehabilitation (entire corridor or part of) is programmed in the near future and safety issues have not yet been addressed by a MDST, then it still should be a candidate corridor so that education, EMS, and enforcement concerns can be addressed.

- If recently completed improvements for the candidate corridor have supposedly addressed safety problems, then the corridor should be monitored rather than studied.

- Would any recent or planned changes along the corridor heighten future safety concerns?

- Would potential local agency funding of the CSIP process and/or subsequent potential improvements further advance the State-sponsored cause for safety along the corridor?

- Are there sufficient potential local champions with human resources and key agency personnel for supporting this project?

Negative answers for any of the above criteria or questions should not disqualify any candidate corridor, but rather establish the tangible considerations that should be superimposed upon the outcome of the crash ranking.

3. Criteria for Ranking Candidate Corridors

At least three years of crash data should be used for this ranking process. The following corridor safety criteria are recommended for ranking of problem corridors:

**Corridor traffic volume** - in the case of long corridors, weighted average may be used

**Fatality Rate (FR)** - number of fatal collisions per 100 million vehicle miles of travel

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Mileage Death Rate (MDR) – number of people killed per 100 million vehicle miles of travel (VMT)

Combined Fatal and Injury Rate (FR+IR) - fatal and injury collisions per 100 million vehicle miles of travel

Crash Frequencies Weighted by Severity – fatal x 5 + injury x 3 + property damage only x 1, or equivalent property damage only (EPDO)

These are some of the factors that could be considered, but there could be others. The candidate corridors can be sorted and ranked based on FR, MDR, FR+IR, or EPDO as risk measures. The above rankings can then be combined into a single ranking of candidate corridors.

4. **Selection of Corridors**

The selection of corridors from the listing of ranked candidate corridors should be conducted by the Steering Committee. The number of corridors selected should be established based upon the funding available for administering the individual processes, with consideration for set-aside funding of potential countermeasures that will also be funded in any budget year.

**Phase 3: Launch Corridor Safety Projects**

1. **Convene a Multi-Disciplinary Safety Team (MDST) for the Corridor**

   **Responsibility:** Program Coordinator

   When a corridor has been selected, the CSIP Program Coordinator convenes a meeting of the stakeholder agencies from the affected region to form a Multi-Disciplinary Safety Team (MDST). The MDST will be briefed on the concept of CSIP and shown examples of other CSIP project results, CSIP guidelines and other documentation. The MDST chair and vice-chair will be appointed at this meeting. Beyond this meeting, the role of the CSIP Program Coordinator will be limited to the functions of facilitator and coordinator of MDST activities. The CSIP Program Coordinator will attend all MDST meetings and will be available to provide supporting documents and other information.

2. **Prepare Specific ALISS and Photo Log Information for use by the MDST**

   **Responsibility:** Mostly ADOT – minimally DPS and DHS.

   In order to aid and support the decisions of the MDST, factual information regarding the study corridor should be gathered and assimilated in a format compliant with the positive and useful findings of the tool-building process associated with this research. This information should include roadway imagery, 3-D centerline geometry, striping, signing, roadside furniture inventories, recent and programmed projects, and historic crash characteristics.

   The information should be portable so that it can be readily reviewed by MDST participants prior to formal meetings, as well as be carried to MDST meetings at remote sites away from the ADOT campus and ADOT electronic networks. The distribution medium should be digital CD-ROM multimedia so that information can be easily conveyed and understood by non-technical participants.
Reporting techniques should be specified upon further development of the safety analysis tools. The reporting methods employed for this information should be an offshoot of the formats and techniques that would otherwise be developed for future sole use by ADOT only. However, specific formats of conveying crash attributes significant to EMS, enforcement, and education issues must be adhered to for the purpose of identifying potential non-engineering countermeasures, which typically are less costly than engineering fixes.

3. **Review of Corridor Safety Issues**

   **Responsibility:** MDST

   MDST meets at least quarterly during the project duration for work sessions to review corridor conditions. The goal of these sessions will be to identify at least four factors that contribute to traffic safety problems in the corridor. For each of the factors, the MDST should identify corresponding potential short- and long-term solutions. The problem factors should include road conditions and driver behavior.

4. **Develop Corridor Safety Action Plan**

   **Responsibility:** MDST & Program Coordinator

   Develop and publish a Safety Action Plan that identifies the following as a minimum:

   - Corridor safety issues
   - Short- and long-term countermeasures
   - Issues that need to be studied
   - Assignment of responsibility
   - Identification of funding sources
   - Implementation schedule
   - Correlation with programmed projects

5. **Implement two of the solutions within 12 months after the MDST is convened**

   **Responsibility:** MDST & Program Coordinator

   Subject to funding availability, the MDST will strive to implement at least two solutions identified in its plan within 12 months after it convenes.
Phase 4:  Project and Program Evaluation

Responsibility: Steering Committee

The CSIP Program Coordinator will prepare the final report on each project for review and acceptance by the Steering Committee. This report will include the following:

- Safety Action Plan
- Project Evaluation by the MDST
- Before and After Accident Statistics
- A Discussion of the Attainment of Project Objectives.

The CSIP Program Coordinator will also compile an annual report on the CSIP process for review and acceptance by the Steering Committee. This report will include:

- Accomplishments during the program year
- Recommendations for amendments to the CSIP process
9 INSTITUTIONAL ISSUES

9.1 PERSONNEL/RESOURCE ISSUES

Various activities conducted during the execution of this study required the participation by key stakeholder agencies. Although significant efforts were made to draw personnel from these agencies to participate in the study, these efforts met with limited success. Many agencies are short handed and are unable to spare staff to participate in efforts that are beyond their current responsibilities. Although the responsible decision-makers expressed willingness to participate in the study, many were unable to find the staff resources for doing so.

A properly designed process for a statewide CSIP should accommodate this issue. Holding meetings within the corridor encourages community involvement. Offering the supporting factual evidence (ALISS, ATIS, photo log, GPS, and inventories) can generate participation and enthusiasm in the local community and not just those participants in the CSIP. This way the investment in the CSIP process can spawn other safety-related programs within the community and a return on investment may be realized through improved safety throughout the community.

9.2 FUNDING ISSUES

Funding is, and will always be, a critical issue in transportation. The safety programs supported by Section 402 funds are administered solely by GOHS. The beneficiaries of this funding are mostly the education, enforcement, and EMS stakeholders who apply for grant consideration through GOHS. ADOT administers its own funding for the CLOSE program, highway projects, and roadside maintenance.

Under a CSIP process, the two agencies can continue to sponsor projects each in their own areas using their own funds (ADOT for engineering and maintenance – GOHS for education, enforcement and EMS programs). The most important issue is that collaboration, irrespective of funding, should allow the problem and the most appropriate countermeasures to be better identified. Until inter-agency collaboration allows the problems to be identified and solved from multiple perspectives, nobody will be able to quantify the most advantageous benefits for the applied costs.

9.3 PRIORITY PROGRAMMING ISSUES

The existing project programming procedures within ADOT as well as GOHS must accommodate the recommendations and action plans that a MDST delivers through the CSIP process. A review of ADOT’s project programming system indicates that input regarding safety issues from an overall safety management system has long been awaited.

The GOHS staff should recognize the action plans developed from MDST meetings as qualified recommendations from informed committees designed to address specific safety issues on corridors that have been identified as the most hazardous in the state. This collaborative prequalification should be ample reason for considering and securing Section 402 funding to
address the identified problem, perhaps ahead of other grant requests that come from individual disciplines or special interests.

9.4 JURISDICTION ISSUES

The application of this research has focused upon the safe operation of the State Highway System by ADOT and other agencies. However, many of the procedures presented should be applicable to non-state highways and streets or communities in general. Therefore, the concept of CSIP should be defined such that relatively short corridors or small communities can benefit from the process as well as the analysis tools.

The ALISS database is intended to represent every motor vehicle crash in Arizona involving a fatality, injury or property damage in excess of $500. ALISS contains a comprehensive accounting of crashes on non-state roadways if crash reports are furnished to ADOT. However, several tribal nation law enforcement agencies have withheld crash reports from the State of Arizona for a number of years claiming sovereignty issues. This somewhat affects the calculation of statewide averages and keeps some problems in those affected regions from being identified. However, the safety analysis tools and the CSIP process could play a role in bridging the gap between the State of Arizona and all local government agencies if the tools and process are properly implemented and demonstrate positive results. The end effect is that some of these agencies may be willing to produce their crash reports if ADOT can offer effective tools and a comprehensive program for dealing with traffic safety.

9.5 RISK MANAGEMENT ISSUES

A great concern to all parties involved with highway safety programs is the minimization of potential risk by keeping a tight wrap on all information which could be used against an agency to satisfy a claim arising out of a motor vehicle crash. The discussions of this research suggest that information should be open and accessible to multitudes of agencies that can benefit from its application to improving highway traffic safety. However, open and accessible information is likely to fall into the wrong hands and eventually be used against the custodians of that data.

Therefore, it is important for ADOT and the State of Arizona to develop updated policies for the distribution and use of ALISS data. Currently, ALISS data is available through the Traffic Records Section under the Traffic Engineering Group at ADOT, but the printed code format of the information often dissuades the user from doing extensive data mining operations to prove or disprove an argument. Once the data becomes available in GIS format, the capabilities of the data grow exponentially, as does the probability of the data being misused or misinterpreted.

It is important for policy makers to first develop, implement, and fine tune a safety management system (such as CLOSE or CSIP) before extending that system (or the data thereof) to other parties. The safety management system must be defensible—as to minimize the exposure that the agency assumes for safety projects identified and prioritized, but not funded due to a lack of available funding.
10 CONCLUSIONS

The implementation of a Corridor Safety Improvement Program for Arizona and its communities will facilitate a forum for the multiple stakeholders and the different disciplines to recognize and identify the most appropriate safety-related countermeasures for implementation on a corridor-by-corridor basis across Arizona.

In the process of arriving at the above statement, several findings were identified in support of implementation of a CSIP in Arizona:

- Several safety analysis tools demonstrated during the pilot study were found to be effective and useful in understanding the safety characteristics of Arizona roads. Pre-existing tools employed until now have not been capable of rendering such comprehensive spatial and visual analyses in formats understood by lay persons. Further development of these tools will be necessary before the CSIP process can benefit, however.

- The multi-disciplinary approach provided an open forum for discussion and revealed to many participants that many safety-related problems are best solved by a combination of engineering, education, enforcement, and emergency medical service countermeasures.

- Funding to support a CSIP process could be secured from upcoming increases in federal funding through the Transportation Equity Act for the 21st Century (TEA-21). Funding for identified countermeasures can come from a combination of CLOSE funds, district discretionary funds, 5-year program funding, Section 402 funding, or future additional funding through TEA-21. At a minimum, recommendations for safety improvements can be specified for future longer-term programming where funding is not available for the near-term.

- ADOT’s Traffic Engineering Group has expressed a willingness to champion the CSIP process. The usefulness of the safety analysis tools and the analytic procedures that lay a foundation for the CSIP are beneficial to Traffic Engineering Group in its everyday work (i.e. spot safety improvements and traffic safety in general) in addition to being beneficial to the multi-disciplinary approach to corridor safety management.

These findings lead to the recommendation for implementation of a CSIP as described in Chapter 8. Prior to the deployment of CSIP processes, additional recommendations to support the Priority Programming Process as well as the CSIP should be carried out as detailed in the next chapter.
11 RECOMMENDATIONS

This study is specific in recommending a Corridor Safety Improvement Program for Arizona and its communities (see Implementation Plan in Chapter 8). However, the success of such a program in any state is dependent upon the delivery and use of factual evidence to support the decision-makers. Factual evidence minimizes the cloak of uncertainty underlying the specific hunches or gut feelings of the observers. In this age of increased data availability, a certain effort must be made to avail one's self with the proper facts before rendering a decision. On the other hand, too much data or improperly presented data may cloud the issue and make it more difficult to develop a true perception of the conditions.

Two things are important to consider for anyone using the ALISS database. First, there is ample opportunity for significantly improving the ALISS electronic crash reporting and input mechanism in order to minimize known problems with locational attributes of crashes and the way they display, either spatially or tabular. Second, the level of analysis that ALISS and its current reporting facilities offer to analysts will not support a CSIP process adequately. There is too much chance for confusion and the current relative inaccessibility of the ALISS database within ADOT must be improved if other disciplines (or even other engineers) are expected to make sense of what the database holds.

As recommendations of this study are funded and deployed, specifications for tool development should be drafted by ADOT Traffic Studies personnel (and others with an interest in the safety analysis requirements of the tools). The specific areas of consideration for further tool development follow.

11.1 INPUT TO THE PRIORITY PROGRAMMING PROCESS

Research during the early tasks of this study detailed the Priority Programming Process of the Transportation Planning Group and its need for establishing safety considerations into its project-screening matrix. Previous screening functions (prior to the revamped PPP in mid-1977) used a 22-point system that used geometric and operational guidelines to rank a project for inclusion in the pool of programmable projects. Currently, the revamped PPP still allows for a safety ranking for each project in the pool of programmable projects. However, safety scores have not been tabulated for programmable projects because of a lack of methodology for tabulating these scores.

The demonstrated methods for identifying safety concerns can serve at least three programs—CSIP, CLOSE, and the PPP. For the CSIP and CLOSE, the tools identify possible locations and corridors of high safety risk for further study under CLOSE or CSIP. For the PPP, the same tools are used to evaluate a "safety score" for given stretches of highway designated as programmable projects (often due to pavement preservation needs).

The Traffic Studies Section should work with Priority Programming to develop a methodology for ranking each programmable project in the pool according to it's traffic safety record as contained in ALISS. The score can be as simple as providing an equivalent property damage only (EPDO) rate per million vehicle miles of travel (VMT). It may be more complex and involve only certain types of accidents that the programmable project is expected to affect. Either way, the system can use safety information to attain a multi-objective ranking so that, all other things being equal, a hazardous stretch of highway gets attention prior to a relatively safer section of highway.
11.2 ALISS DATABASE POPULATION & ATIS ROADS UPDATE

Only 80% of the ALISS crash records (96% of those on the state highway system) can be effectively translated to spatial coordinates and represented by GIS [2]. In other words, one out of five records are input to ALISS without sufficient “location” attributes for the type of spatial analysis that the analysis tools provide. This represents a waste of 20% of the effort that is spent on the data input process. Furthermore, it also represents that 20% of known accidents are not available for analysis by spatial analysis tools.

ADOT has recognized the above fact since late-1996, if not earlier. Currently, the Traffic Records Section is securing funds to begin updating the data input methods for ALISS to a contemporary computing environment. Still, much of the problem with achieving sufficient location attributes lies with the ATIS Roads coverage, which is out of date. In a concurrent effort, the Data Team of the Transportation Planning Group is promoting a project to upgrade the ATIS Roads database so that it is current with Arizona’s existing highway infrastructure at the local government level, as well as the state-owned roads.

Both of these projects will accomplish extensive upgrades in database reliability and efficiency. However, neither of the projects (at their present funding levels) is expected to deliver all of the desired outcomes from an agency-wide perspective. Since the ALISS upgrade supports the proposed CSIP process, and since ATIS Roads is designed to accommodate all ADOT and Arizona transportation data users, this study recommends continued support and funding in subsequent phases of both of these projects.

11.3 ANALYSIS TOOLS AND ALISS DATABASE ACCESSIBILITY

During this research, the ALISS database was joined to a GIS database of the crash locations, allowing the ALISS tables to be presented in a contemporary GIS environment for the first time ever. This joining in a CD-ROM (or large hard drive) environment lends a great deal of flexibility in presentation of the databases. The comments of the participants of the pilot study support the need for making ALISS data more accessible to agencies other than ADOT, as well as more people within ADOT.

Currently, the prototype environment developed during this study is in use at ADOT Traffic Studies Section by one trained staff member. In the future, emergency medical service, public education, and law enforcement personnel can use the ALISS database independent of the engineer’s point-of-view.

Therefore, the ad hoc reporting capabilities of the ArcView extension must be further developed or enhanced to support more potential users and the CSIP process in general. Procedure manuals and reference documentation should be written to support these tools. Training classes should be organized to promote the use and usefulness of the tools. Continued development of the prototype tools and environment is recommended. This development is required for a successful CSIP implementation.
11.4 PHOTO LOG AND FEATURE INVENTORY

The capabilities of the ADOT photo log that were developed during this research revealed an extensive applicability to corridor safety analysis as well as feature inventory in general. Nearly all development of this technology took place under previous contracts between Lee Engineering and ADOT. The ATIS Image Viewer allowed untrained personnel to become quickly trained to attain a feature capture rate of up to 100 feature instances per hour. This is a phenomenal rate of data acquisition that can be increased through further development of the ATIS Image Viewer. For instance, the tool would be faster if it tracked linear features with a linear data model rather than a point data model. Also, the translatability from tabular database to GIS should be streamlined to make the tool function in a more user-friendly fashion.

The tool has a double benefit in assessing current roadway and roadside conditions and using those conditions as a basis of query to substantiate the remedy. For example, if installation of guardrail is a potential viable countermeasure, the extent and location of existing guardrail is important in determining the amount (hence cost) of additional guardrail to be installed. But just as important, the segments of roadway with existing guardrail can be compared to the segments without guardrail to determine if the existence of guardrail has a beneficial effect on the severity or number of accidents where the vehicle leaves the roadway.

Therefore, continued development of the ATIS Image Viewer photo log feature inventory tool is recommended. This should include the creation of a user documentation and establishment of a training program for potential users.

Furthermore, in order to conduct reliable evaluations of safety risk in support the CSIP process, feature inventory databases (such as an accurate guardrail inventory or an accurate regulatory sign inventory) will have to be developed. These databases should be capable of supporting inventory management systems (which manage the feature itself) as well as safety management systems like CSIP (which manage the effectiveness of the message delivered by the feature). Current efforts in other workgroups in ADOT are investigating the most cost-beneficial methods for acquiring feature inventories.

It is recommended that ADOT support feature inventory in general. It is further recommended that ADOT specifically support feature inventory systems that are cost beneficial and satisfy the multiple objectives of different workgroups. This will prevent the added expense of maintaining duplicate feature inventory databases and lead to enhanced reliability in single databases.

11.5 GPS CURVE AND GRADE

The tools available to the research team via existing global positioning system (GPS) technology currently within ADOT proved to be helpful in assessing the horizontal curvature and vertical gradients of the roadway centerline. The research exploited the tools to the extent that they were developed under previous contracts between Lee Engineering and ADOT. Future considerations for development of the tools could support:

- A virtual sight distance calculator that combines the plan and profile views of the centerline to determine the vertical sight distance automatically at every 1/100th of a mile along the State Highway System. This feature could then incorporate the photo
log to assess the horizontal clear distance along a stretch of highway to determine the virtual sight distance. These virtual distances can be compared to the no passing zones to determine where no passing zones might be adjusted or passing lanes might be installed.

- A query mechanism that allows the analyst to assess accident rates relative to radius of curvature or gradient of centerline. This option would establish the first of its kind background data on the correlation between crashes (perhaps of a certain type) and the curvature/gradient of the highway.
### CSIP Invitee List

<table>
<thead>
<tr>
<th>Name</th>
<th>Law Enforcement</th>
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### Other Participants

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**Exhibit 1** – Invitation Summary Table showing cross-section of disciplines and agencies invited to participate in the CSIP pilot study. X represents invitees. A represents attendees.
MEETING ON
LAW ENFORCEMENT INITIATIVES
FOR
HIGHWAY CORRIDOR SAFETY IMPROVEMENTS
JUNE 9, 1998
AGENDA

10:00 – 10:15 AM  Introductions  Joe Breyer
Frank McCullagh

10:15 – 10:25 AM  Overview of Project Goals and Objectives  Joe Breyer
Jim Lee

10:25 – 10:30 AM  Meeting Goals & Objectives  Sarath Joshua

10:30 – 10:35 AM  Ground Rules for the Meeting  Frank McCullagh


11:20 – 11:45 AM  Review of US 93 Corridor Safety Record  Sarath Joshua

11:45 – 12:00 Noon  BREAK

WORKING LUNCH

12:00 – 12:30 PM  Brainstorm Session on Corridor Safety Issues  Derek Calomeni
Joe Breyer

12:30 – 12:50 PM  Rank Key Corridor Safety Issues  Derek Calomeni
Joe Breyer

12:50 – 1:15 PM  Countermeasures Implemented Elsewhere  Sarath Joshua

1:15 – 1:45 PM  Identify Countermeasures for Corridor  Jim Lee
Sarath Joshua

1:45 – 1:55 PM  Closing Remarks  Joe Breyer

1:55 – 2:00 PM  Evaluation of Meeting  Frank McCullagh

Exhibit 2– Typical planned meeting agenda for each of the four meetings of individual disciplines. Actual agenda was allowed to free form to the participants will in order to maximize support for the effort. Participants were anxious to air their “Gut” feelings early in the meeting. These issues were recorded as a basis and then fortified or debunked by subsequent discussions as the meeting progressed. The meetings often lasted 30 to 45 minutes past scheduled adjournment due to the concern and enthusiasm the participants held for the process.
Exhibit 3 – The electronic slide presentation that introduced each of the 4E meetings introduced the players and goals of the meeting, pilot project, and overall CSIP. Slide 11 was used as the closing slide for each of the 4E meetings to gauge the worthiness of the process and safety analysis tools.
Law Enforcement Team
(30 June 1999)
- AZ DPS
  - Lt. John Tillman
- ASU/AZ DPS
  - Dr. Denis Duffy
- FHWA
  - Phil Boyl
- ATRC
  - Frank McCullagh

Education Team (11 June 1998)
- ASU/AZ DPS
  - Dr. Dennis Duffy
- FHWA
  - Phil Boyl
- ADOT
  - Bob Hall
- AAA Arizona
  - Cydace DeModica
- ATRC
  - Frank McCullagh

Emergency Medical Services Team (18 June 1998)
- DPS EMSCOM
  - Steve Powles
- Kingman Medical Ctr.
  - Ken McLaughlin
  - Susan Kim
- Wickenburg Police
  - Tom Evans
- River Medical Ambulance Service
  - Mike Carroll
- ADOT
  - Chuck Maxwell
- ATRC/Phoenix Fire
- ADOT
- FHWA
- Other Invites
  - Governor's Office of Community & Highway Safety
  - Sheriff's Office
  - Governor's Office of Community & Highway Safety
  - National Safety Council, AZ Chapter
  - ADOT Community Relations

Exhibit 3 (Continued)
Slide 7

Engineering Team (23 June 1994)

- ADOT Traffic Studies
  - Dave Duffy
  - Fred Hensley
- Regional Engineer
  - Bob Leflaunard
- District Engineer
  - Jim Glazner
  - Derek Bode
- University of Arizona
  - Bob Worthen

Slide 8

Project Goals & Objectives

- As stated by the RFP: To develop procedures for identifying, defining, and implementing corridor safety improvement strategies
- As expressed by ADOT Traffic Studies (post-RFP and pre-award): Tools!
- Consensus TAC (post-award): Explore CSIP process as established in other states - form fit to Arizona parameters - prototype tools

Slide 9

Meeting Goals & Objectives

- Provide participants an understanding of the concept of the CSIP (Corridor Safety Improvement Program or Process)
- Discuss steps needed to develop a CSIP for Arizona
- Demonstrate analysis tools usable by participating agencies
- Establish understanding of multi-agency involvement and contacts for further coordination and communication of the program
- Identify corridor safety issues and potential countermeasures
- End results from meeting to be discussed at Workshop on July 1, 1998

Exhibit 3 (Continued)
Ground Rules
- Have high expectations for the group
- Focus on achieving the goals of this meeting
- Create an atmosphere in which all participants feel comfortable in participating
- Respect each other
- Give everyone the opportunity to speak, one at a time
- Don’t use “killer” phrases or gestures
- Write down each idea exactly as it is generated
- Listen! Listen! Listen!
- Treat all as you would like to be treated

Closing Remarks
- CSIP Process - Worthy or not?
- Safety issue identification tools - Would you be interested in using them to prepare input for the overall process?
- Would you indicate your support of the process to encourage ADOT or GOHS to fund further development of the tools and a champion for the CSIP process?
CORRIDOR HIGHWAY SAFETY IMPROVEMENT PROGRAM

![Venn diagram showing ENFORCEMENT, ENGINEERING, EDUCATION, and EMERGENCY MEDICAL SERVICES in overlapping circles.]

Source: CSIP Presentation Material – Alda Berkowitz, FHWA Region 9, San Francisco

Exhibit 4 – Nine-page handout to all pilot study participants summarizes the CSIP process in the form of overhead transparencies.
CORRIDOR APPROACH

• INTEGRATES:
  - ENGINEERING
  - ENFORCEMENT
  - EDUCATION
  - EMERGENCY MEDICAL SERVICES

• COMBINED AGENCY EFFORT

• ADDRESSED LONG SECTIONS OF ARTERIAL HIGHWAYS

• COMMUNITY INVOLVEMENT

Exhibit 4 (Continued)
ENFORCEMENT
TYPICAL IMPROVEMENTS

• SOBRIETY CHECK POINTS

• HIGH PROFILE SAFETY BELT WARNING AND ENFORCEMENT CAMPAIGNS

• ENFORCEMENT BLITZES DURING PEAK CRASH HOURS

• TARGETED SAFE WALKING CAMPAIGNS

• INCREASE/ADD TRUCK INSPECTIONS (MCSAP)
EDUCATION AND AWARENESS CAMPAIGN

• KICK-OFF CAMPAIGN

• BUSINESS SPONSORED ANTI-IMPARED DRIVING AND SAFETY BELT PROGRAMS

• SAFETY BELT INCENTIVE PROGRAMS FOR CUSTOMERS AND EMPLOYEES

• TARGETED EDUCATION PROGRAMS IN SCHOOLS

• CORRIDOR BROCHURES

• USE OF BILLBOARDS

• NEWSPAPER ARTICLES AND RADIO COVERAGE OF DRIVER PERFORMANCE PROBLEMS

Exhibit 4 (Continued)
ENFORCEMENT – EDUCATION AND AWARENESS CAMPAIGNS

• COORDINATED AMONG THE JURISDICTIONS

• TARGETED TO THE DRIVER PERFORMANCE CONCERNS

• INVOLVES MEDIA

• POLITICAL AND COMMUNITY SUPPORT

Exhibit 4 (Continued)
ENGINEERING
TYPICAL IMPROVEMENTS

• IMPROVED DELINEATION OF A ROADWAY

• MINOR ENGINEERING IMPROVEMENTS
  - CHANNELIZATION
  - ACCESS CONTROL
  - PAVEMENT SURFACE

• OPTIMIZE SIGNAL TIMING AND PHASING

• CLEAR ROADSIDE PROGRAM

• UPGRADE SIGNS

• ESTABLISH MCSAP (TRUCKS) INSPECTION SITES
EMERGENCY MEDICAL SERVICES
TYPICAL IMPROVEMENTS

- UPGRADE COMMUNICATION SYSTEMS
- TRAINING AND EQUIPMENT UPGRADES
- USE OF TRAUMA CENTERS
- EMERGENCY RESPONSE PLANS

Exhibit 4 (Continued)
LEAD AGENCY RESPONSIBILITIES

• DEVELOP WORK PLAN
  - ASSESS RESOURCES
  - MEET WITH VARIOUS AGENCIES

• IDENTIFY/SELECT CORRIDORS

• ESTABLISH/MEET WITH MULTI-DISCIPLINARY SAFETY TEAM

• PROVIDE TECHNICAL ASSISTANCE

• EVALUATION

Exhibit 4 (Continued)
MULTI-DISCIPLINARY SAFETY TEAM

- STUDY CORRIDOR
  - DEVELOP ACTION PLAN
  - CONDUCT STRATEGY WORK SESSIONS

- OBTAIN COMMUNITY SUPPORT

- IMPLEMENT INITIATIVES

- EVALUATION
APPENDIX B

US 93 – CRASH DATA
US 93 CORRIDOR CRASH HISTORY 1994-1996

1. Crashes by Day of Week (Table)
2. Crashes by Day of Week (Chart)
3. Crashes by Time of Day (Sat & Sun)
4. Restraint Usage & Crash Severity
5. Driver Physical Condition & Crash Severity
6. Driving Violation & Crash Severity
7. Collision Manner & Crash Severity
8. Collision Manner & Daylight/Darkness Conditions
9. Vehicle Type & Crash Severity
10. Vehicle Action & Crash Severity
11. Type of Collision(Object) & Crash Severity
12. Intersection/Driveway Related Crashes

Exhibit 5—Thirteen-page handout to all pilot study participants summarizes some points of view that were developed by tabular methods from the ALISS database by the researchers. These charts do not represent a prescribed set of analyses for all corridors. Instead, they are a selected set of analyses that can be a starting point for developing a set of pre-programmed queries. In a real CSIP, tabular tools such as these should be tied to graphical tools which lend a better perceptibility to the reviewing audience. Furthermore, the analysis tools should be set up to respond well to ad hoc queries, so that the participants can investigate their own hunches with relative ease.
## US 93 Corridor
### Crashes by Day of the Week

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Exhibit 5 (Continued)
Corridor Crashes by Time of Day (Sat&Sun)

Number of Crashes

- F+I
- Total

Hour Ending

Exhibit 5 (Continued)
## Restraint Usage & Crash Severity

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Exhibit 5 (Continued)
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Exhibit 5 (Continued)
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Exhibit 5 (Continued)
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Exhibit 7 (Continued)
## US 93 Corridor

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Exhibit 5 (Continued)
### US 93 Intersection/Driveway Related Accidents

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Exhibit 5 (Continued)
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<th>Injury</th>
<th>None</th>
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Total(Fri,Sat&Sun) 21 20 19

**Exhibit 6** – A two-page handout that was supplied to the EMS task force in addition to Exhibit 5. The information depicts a tabular and graphical picture of response times to crashes that resulted in a fatality along the study corridor.
APPENDIX C

ENFORCEMENT MEETING NOTES
Corridor Safety Improvement Program

Enforcement Related Countermeasures

Pedestrian & Bicyclist Safety Program
Program to enhance pedestrian safety through enforcement.

Work Zone Safety
Increased speed and other moving violation enforcement through work zones and high-accident locations – Secure highway project funding for enforcement.

Increase mobile road enforcement

Selective enforcement during peak traffic periods

DUI enforcement blitz – Sobriety checkpoints

Designated Driver Program

Beverage Server Program

Seat Belt – Active Enforcement

Public Information & Education Campaign

Public Information & Education Campaign

Trucks – Increase MCSAP inspections

Exhibit 7– This two-page handout to the Enforcement Team provided enforcement related countermeasures culled from previous studies in other states.
<table>
<thead>
<tr>
<th>State</th>
<th>Action</th>
</tr>
</thead>
<tbody>
<tr>
<td>MD</td>
<td>Special arrangement with State police for extra enforcement in work zones</td>
</tr>
<tr>
<td>VA</td>
<td>Reimburses State police for extra enforcement in work zones</td>
</tr>
<tr>
<td>WA</td>
<td>Include enforcement as a reimbursable item on some construction projects</td>
</tr>
<tr>
<td>OK</td>
<td>Uses pay item for traffic surveillance – off-duty officers patrol work zones</td>
</tr>
<tr>
<td>MO</td>
<td>Contracts with off-duty police for supplement enforcement</td>
</tr>
<tr>
<td>TX</td>
<td>Development training courses for police officers on work zones and incident management</td>
</tr>
<tr>
<td>IA</td>
<td>Provides accident history and location data to enforcement agencies through location analysis system for law enforcement</td>
</tr>
<tr>
<td>IA, OR</td>
<td>Holds preconstruction project meetings with enforcement agency</td>
</tr>
</tbody>
</table>

Exhibit 7 (Continued)
Thank you for attending Tuesday's meeting.

Please review the attached meeting notes. Insert or attach any suggestions, corrections, or comments and FAX it back to me by Friday.

We look forward to your comments

CC: CSIP Team Members (noted below)

<table>
<thead>
<tr>
<th>Law Enforcement</th>
<th>Emergency Medical Services</th>
<th>Engineering</th>
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<tr>
<td>Capt. Greg Smith - 520/753-0765</td>
<td>Steve Davis - 520/757-3062</td>
<td>Bill Wang - 520/757-1269</td>
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<tr>
<td>Dennis Duffy - 602/965-0557</td>
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<td>Bob Wortman - 520/621-2550</td>
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<td>Alberto Gutier - 602/255-1265</td>
<td>Tom Evans - 520/684-7934</td>
<td>Reed Henry - 602/407-3243</td>
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<td>Phil Bleyl - 602/379-3608</td>
<td>Mike Caswell - 520/757-4497</td>
<td>Debra Brisk - 520/757-1269</td>
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<td>Capt. J. Spencer - 223-2508</td>
<td>Susan Kern - 520/692-2746</td>
<td>Bob LaJeunesse - 520/771-0058</td>
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</table>

|                       |                          |                                      |
|                       |                          |                                      |

Exhibit 8 – The draft minutes of the Law Enforcement team meeting were disseminated within 24 hours of the meeting. There were no corrective comments to the draft minutes.
Meeting Notes (Draft): Law Enforcement Initiatives for Corridor Safety Improvements on US-93
Date: 9 June 1998
Page 1 of 2

Attendance:
Phil Bleyl, FHWA
Jerome P. Breyer, Lee Engineering
Derek A. Calomeni, Lee Engineering
Dr. Dennis Duffy, ASU/AZ DPS
Sarath C. Joshua, Lee Engineering
Jim C. Lee, Lee engineering
Frank McCullagh, ADOT Research
Lt. John Tibbets, AZ DPS

Overview of Project Goals and Objectives
Joe Breyer performed introductions and reviewed the original scope of the research project and its goal and objectives.

Goals and Objectives of the Meeting
Sarath Joshua reviewed the goals and objectives of the meeting.

Demonstration of GIS Tools
Derek Calomeni demonstrated the various capabilities of the CSIP GIS tools. Views displayed for US-93 corridor from Wickenburg north to Interstate 40 included:

- Plan and Profile View of the corridor, with linked Photolog viewing capabilities and roadway feature inventories
- ALISS database for 6 1/2 years of crash history displayed spatially as:
- Total Fatal Crashes per one mile segment displayed as colored line segments
- Had Been Drinking Crashes per one mile segment displayed as colored line segments
- Fatal, Injury, and PDO Crashes per one mile segment displayed as a pie chart
- Speed Related Crashes (speed too fast for conditions and exceeded lawful speed)

US-93 Crash Statistics
Sarath Joshua presented summarized statistical crash data for the US-93 corridor and distributed the following statistics summarized for 1994, 1995, and 1996:

- Vehicle Type by Crash Severity
- Collision Manner by Crash Severity
- Driver Physical Condition by Crash Severity
- Collision Manner by Daylight/Darkness
- Crashes by Day of the Week
- Vehicle Action by Crash Severity
- Violation by Crash Severity

Corridor Safety Issues from Law Enforcement Perspective
The participants were asked to identify the various problems that were important to the enforcement community. Issues are listed below in their approximate rank:

- Excessive speed
- Drunk driving, fatigued driving
- Passing zone violations
- Holiday weekend increased traffic issues
- Workzone safety
- Other such as commercial vehicle traffic and seat belt usage

Exhibit 8 (Continued)
Identification of Enforcement Countermeasures
In response to the various safety issues identified by the group, the below countermeasures were recognized as having potential positive impact from the enforcement perspective.

- Increasing the total number of officers patrolling the corridor
- Installation of devices for speed control (photo radar, surveillance cameras, monitoring of automated loop detectors, decoy patrol cars, radar emitters (drones), flashing lights to emulate a patrol car, etc)
- Acquisition of statistical data and support to validate the need for check point warrants and to influence the DPS Personnel Allocation Model (PAM)

Other Issues
A number of other issues also arose regarding EMS, Education, Engineering, or more general perspectives. Comments follow:

- Seat belt use is a secondary enforcement issue. The total number of injury (or fatal) related crashes could be reduced if it were a primary enforcement issue.
- Inclusion of DPS Citation data may be of benefit in the GIS tools and overall statistical summaries. Specifically alcohol related citations.
- There can be a long time lag between the occurrence of a crash and the actual notification to DPS that a crash has occurred. This results in a delayed EMS response.
- The attitude of the people traveling the corridor needs to be changed through education and stepped up enforcement.
- Headlight usage during daylight hours may reduce the total number of crashes.
- Reducing the impaired driving crashes at blood alcohol levels of between 0.08 and 0.15 need to be addressed through educational efforts. At this blood alcohol level most drivers are not aware that they are impaired.
- Is there a correlation between officer hours patrolled (within the corridor) and an overall reduction between crashes?
- Does the reporting officer adequately supply crash location information to the accident report?
- Does the reporting officer accurately report alcohol related characteristics of the driver for repercussions of not arresting the driver.

Summary Points
- The CSIP process was determined to be worthy by the meeting participants.
- The specific tools demonstrated were deemed useful in analyzing safety issues within US-93 corridor.
- The participants determined that there is a continued need for the GIS tools and they support the continued development of these tools into a more user friendly interface for use within the enforcement community in the CSIP process.

Exhibit 8 (Continued)
Corridor Safety Improvement Program

Education Related Countermeasures

Community based education and awareness programs
- corridor safety project kick-off campaign w/public officials and media

Education & information campaign to increase safety belt and child safety seat use

Increase driver awareness of driving performance errors associated with accidents on the corridor
- provide educational material to the public

Designated driver program

Billboard campaign

Exhibit 9—This nine-page handout showed a synopsis of education-related countermeasures and an actual action plan for a corridor. Newspaper articles and advertisements are important for reaching the public (not included in exhibit). A logo and customized stationary indicate the concerted effort that is being put into corridor safety. Bumper stickers, billboards, reflectors, counter displays and magnets are all effective reminders to be concerned about safety.
South Kern Safety Corridors Action Plan

Educational Material Distributed

- In-car litter bags – imprinted in Spanish and English with the corridor logo and slogan, “Traffic Safety Is No Accident”

- Colorful bumber stickers in Spanish and English, “For Your Family, Drive With Care”

- Billboards

- Small reflective stickers – ideal for book covers and helmets with logo and slogan, “Traffic Safety is No Accident”

- Magnetic refrigerator calendars with logo, slogan and traffic messages on top:
  “If you Drink, Don’t Drive”
  “Stop! At All Stop Signs and Red Lights”
  “Ride Your Bicycle on Your Right”
  “Drive With Care”

- Public Service Announcements on radio and television

- News conference

- An op-ed piece by County Roads Dept Director to coincide with Labor Day weekend

Benefits

- Reductions in collisions – 17% drop in total crashes and 45% drop in reportable crashes

- Between Jan 6, 1996 – Sept. 30, 1996 estimated savings exceeding $ 200,000

- Reduction in injury crashes = 3 %

- Reduction in fatal crashes = 40% (On SR 140)

- High level of acceptance of program by corridor users who are appreciative of task force members

Exhibit 9 (Continued)
When traveling to and from San Luis Obispo County this summer, remember the...

HIGHWAYS 41-46 SAFETY CORRIDOR

Between 1992 and 1995... 48 lives were lost and 689 people were injured.

What can you do?
- Slow down and buckle up.
- Obey all traffic laws.
- Turn Headlights on.
- Be patient—Leave Early.

USE CELLULAR 911 CALLS ONLY FOR AN EMERGENCY

What are we doing?
- Increased enforcement and service.
- Increased aircraft patrol.
- Additional highway signs and roadway improvements.
- Extensive public awareness campaign.
- Long-term improvement plan.

If you have any comments or suggestions, please contact your local California Highway Patrol office.

Telegram-Tribune
"One Newspaper Delivers It All"

California Mid-State FAIR
PATO ROBLES

CHP Highway Patrol

Exhibit 9 (Continued)
Traffic Safety Is No Accident
Highway 1
Safety Corridor
Task Force

Exhibit 9 (Continued)
Colorful bumper stickers in English and Spanish to remind drivers: “For Your Family, Drive With Care.”

Ninety billboards, such as the one pictured below, were posted in the larger Bakersfield Area between the beginning of January and the end of June 1996.

![Billboard Image]

Small reflective stickers, ideal for sticking on book covers and helmets included the logo and the slogan, “Traffic Safety Is No Accident.” They were printed in English and Spanish.

Clear acrylic counter displays for local merchants to use as counter displays for bumper stickers and in-car litter bags.

Magnetic refrigerator calendars with a traffic safety message imprinted on top. The calendars were printed in English and Spanish. The umbrella slogan was “For Your Family...” Based upon primary collision factors and factors contributing to collisions, the following messages were printed on the calendars.

Exhibit 9 (Continued)
Date:       June 15, 1998

To:         Phil Bleyl, FHWA
            Cydney DeModica, AAA Arizona
            Dr. Dennis Duffy, ASU/AZ DPS
            Bob Hall, ADOT
            Frank McCullagh, ADOT Research

Fax:        379-3608
            277-1194
            965-0557
            407-3007
            256-6367

Re:         Education Initiatives for Corridor Safety
            Improvements on US-93—11 Jun 98 Meeting

Sender:     Derek Calomeni, Lee Engineering

YOU SHOULD RECEIVE 3 PAGES, INCLUDING THIS COVER SHEET. IF YOU DO
NOT RECEIVE ALL THE PAGES, PLEASE CALL (602) 955-7206.

Thank you for attending Thursday's meeting.

Please review the attached meeting notes. Insert or attach any suggestions,
corrections, or comments and FAX it back to me by Wednesday.

We look forward to your comments

CC:         CSIP Team Members (noted below)

Law Enforcement
Capt. J. O'Hagen – 520/771-3294
Lt. John Tibbets – 520/753-8780
Capt. Greg Smith – 520/753-0765
Dennis Duffy – 602/965-0557
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Phil Bleyl – 602/379-3608

Exhibit 10 – The draft minutes of the Education team meeting were disseminated within 4 days of the meeting. There were no corrective comments to the draft minutes.
Meeting Notes (Draft): Education Initiatives for Corridor Safety Improvements on US-93
Date: 11 June 1998 10:00am-2:45pm
Page 1 of 2

Attendance:  Phil Bleyl, FHWA
             Jerome P. Breyer, Lee Engineering
             Derek A. Calomeni, Lee Engineering
             Cydney DeModica, AAA Arizona
             Dr. Dennie Duffy, ASU/AZ DPS (until 11:30 a.m.)
             Bob Hall, ADOT
             Sarath C. Joshua, Lee Engineering
             Frank McCullagh, ADOT Research

Overview of Project Goals and Objectives
Joe Breyer performed introductions and reviewed the original scope of the research project and its goals and objectives.

Goals and Objectives of the Meeting
Sarath Joshua reviewed the goals and objectives of the meeting.

Corridor Safety Issues from EMS Perspective
Participants were asked to identify US-93 corridor safety issues which could be addressed through education. General and corridor problems identified by the participants are listed below.

General Comments of a Statewide Nature
- Public information about motorist safety is lacking
- There is a need for a community champion for safety (e.g., a newscaster or public personality)

US-93 Corridor Comments
- Speed through the corridor is excessive
- Trip preparation and vehicle readiness (fuel, radiator, general vehicle readiness, water) is absent among some motorists
- Driver fatigue on a destination-based route is common (e.g., a large percentage of the motorists headed to Nevada for gambling activities after a full day of work)
- Road rage and aggressive driving within the corridor is common
- Cell phone coverage is not continuous
- New (to the corridor) or inexperienced drivers (tourists unfamiliar with Arizona) do not know what to expect within this extremely rural corridor (e.g., hot conditions, no phone service, no facilities, etc.,)
- Long driving queues caused by slow drivers can result in passing zone violations
- Stopped vehicles close to (or within) the traveled roadway represent a hazard
- A large number of tour buses frequent the corridor
- A large number of commercial vehicles frequent this NAFTA designated route

Education Action Items
The following items were considered to be important action items to be implemented within the corridor.
- Promote local citizen assistance and marketing opportunities
- Develop strategic signing information
- Develop historical signing informing motorists of the number of crashes within the corridor
- Develop public service announcements
- Motorists at MVD are a "captive audience" and should be targeted with safety information
- Radio is the best media for alerting the traveling motorist to potential problems
- Fast food establishments should be targeted with give-away safety publications
- Saturday morning TV is a good media spot for safety announcements
- A multimedia CD-ROM can be developed containing a variety of information (e.g., travel maps, corridor maps and general information, audio and video, travel preparation information, etc.)

Exhibit 10 (Continued)
Demonstration of GIS Tools
Derek Calomeni demonstrated the various capabilities of the CSIP GIS tools. Views displayed for US-93 corridor from Wickenburg north to Interstate 40 included:

- Plan and Profile View of the corridor, with linked Photolog viewing capabilities and roadway feature inventories
- ALISS database for 6 1/2 years of crash history was displayed spatially

US-93 Crash Statistics

Identification of Education Countermeasures
In response to the various safety issues identified by the group, the below countermeasures were recognized as having potential positive impact from the education perspective. They are divided into low, medium, and high cost solutions.

Low Cost
- Sign messaging (e.g., strategic signing relating the traffic safety history for the corridor)
- Distribution of information for pass-through travelers (paper, audio CD-ROM or cassette tape) at rental car agencies and within the corridor
- Existing Variable Message Signs informing motorist of current activities or conditions (work zones—with mile point description, future dates and/or times of sobriety check lanes, etc.)

Medium Cost
- Community involvement within the corridor safety process
- Meetings with local MADD/SADD or other similar groups
- Slogan contest to peak awareness and readily identify and tie together the various forms of media (electronic, TV, audio, paper, etc.)
- Distribution of "road rage" and "wake-up" tapes by DPS officers during related stops for fatigue or aggressive driving with a return mailer card for comments

High Cost
- Media blitzes: public service announcements on radio and TV distribution of corridor safety information on travel maps and at fast food stops
- Display of corridor safety information at the Motor Vehicle Department—both paper and video
- An educational campaign informing motorist what constitutes BAC levels of 0.08 to 0.15 (in easily remembered sound bites) and emphasizing that they may not be aware they’re driving impaired.
- Distribution of corridor safety material to traffic school participants with a vehicle kit ("wake-up" tape, audio CD-ROM or cassette tape for a specific corridor, etc.) that they can carry with them.

Summary Points
- The CSIP process was determined to be worthy by the meeting participants.
- The specific tools demonstrated were deemed useful in analyzing safety issues within US-93 corridor.
- The participants determined that there is a continued need for the GIS tools and they support the continued development of these tools into a more user friendly interface for use within the enforcement community in the CSIP process.
- The dates and locations of past safety projects within the corridor should be examined statistically

Exhibit 10 (Continued)
APPENDIX E

EMERGENCY MEDICAL SERVICES MEETING NOTES
Corridor Safety Improvement Procedures

Emergency Medical Services

Components of a Comprehensive EMS System

- Personnel
- Training
- Communication Systems
- Transportation
- Emergency receiving/specialized facilities (Trauma Centers)

EMS in Arizona

Goal of AZ EMS – “... to have rapid availability and accessibility to appropriate services to all Arizona residents and visitors...”

Provided through partnership between: government, volunteer and private organizations

Agencies responsible for EMS planning in Arizona:

- AZ Dept. of Health Services – Division of EMS
- Health care facilities
- Local/regional EMS coordinating systems

Five EMS Regional councils – established by the EMS Act in 1978

Gila, Maricopa, Pinal and San Carlos Indian Reservations – AZ Emergency Medial Systems, Inc.

Pima, Santa Cruz, Cochise, Graham and Greenlee – Southeastern AZ EMS

Mohave, La Paz, Yuma – Western AZ EMS

Yavapai, Apache, Navajo – NACOG

Navajo & Hopi Tribes – through cooperation with state EMS system

The State EMS Council Oversees standards for quality emergency patient care

Exhibit 11 – This ten-page handout to the EMS task force provided a background of EMS operations in the state as well as the corridor. Cellular communications coverage maps for the area are important to determine where communication capabilities are lacking (not included in this exhibit). Detailed EMS and Enforcement action plans for California CSIPs were presented to the EMS task force to show the level of detail and funding mechanisms that are applied in a classic CSIP.
EMS Personnel:

Four categories of EMS personnel:

- First responder – an individual that has completed a 40 hour training program
- Emergency Medical Technician (EMT) – required to complete USDOT approved training
- Intermediate EMT’s (IEMT)
- IEMT/Cardiac Care – established for rural community needs

1991 statistics: Arizona had 991 certified paramedics with 90% located in Phoenix and Tucson metro areas.

Emergency Medical Ambulance Transportation

As of February 1990: 317 licensed ambulances in the state
1997 how many?

US 93 corridor – Kingman & Wickenburg

In 1987
Statewide urban response time to fatal crashes – 7.4 minutes
Statewide rural response time – 17.8 minutes

In 1997?

EMS Communications

A good EMS communication system must provide for:

- Easy public access – universal 911 phone number
- Capability to dispatch appropriate medical transport vehicles
- Ability to maintain and strengthen overall system
- Capacity to provide base hospital medical control for EMS personnel who are at the site of a medical emergency

Emergency Medical Services Communications System (EMSCOM) consists of:
Mobile and portable radio equipment
Vehicular repeaters
Control and base stations
A base/mobile relay station and resource backup
Coordination control center

EMSCOM consists of both public switched telephone system and DPS microwave system.

Exhibit 11 (Continued)
Four EMSCOM Subsystem in AZ:

- Phoenix Metro Subsystem – operated by Phoenix Fire
- Tucson Medical Emergency Dispatch System (MEDS) – operated by Tucson City Manager
- Navajo national Subsystem – operated by Navajo Tribe
- Rural EMSCOM Subsystem – operated by DPS

Hospitals

Two categories of hospitals:

Advance Life Support (ALS) Base Hospitals – provides medical control to paramedics, IEMTs and IEMT-Cardiacs

"Systems" Facilities – mostly rural hospitals in AZ that can receive patients under ALS are but only as directed by an ALS base hospital

EMS Actions

Goal: Improve survivability of serious crashes by improving EMS access in the corridor

Survivability factors:

- Timeliness – Arrival of EMS personnel at the scene
- Training and capability of EMS personnel who service the corridor
- Equipment available to EMS personnel
- Distance and capability of trauma centers and hospital emergency rooms

Exhibit 11 (Continued)
EMS Related Questions:

What EMS units service the US 93 corridor?

What is each unit's capability in terms of ALS and BLS?

How is it determined who will be called?

How is it determined where to transport patients?

Is there Air Rescue coverage for the corridor? Are there inaccessible locations?

Are there communication problems between time of actual crash and arrival of EMS unit which can reduce this time? Any specific problems at nighttime?

How well do EMS units work together?

Exhibit 11 (Continued)
Thank you for attending Thursday's meeting.

Please review the attached meeting notes. Insert or attach any suggestions, corrections, or comments and FAX it back to me by Friday.

We look forward to your comments

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Phil Bleyl - 602/379-3608
Cydney DeModica – 277-1194
Matt Burdick – 602/255-8001
Chad Ettrmueller – 602/265-6608
Bob Hall – 602/407-3007

**Exhibit 12** – The draft minutes of the EMS team meeting were disseminated within 4 days of the meeting. There were no corrective comments to the draft minutes. The meeting got off to a slow start due to lack of participation from the EMS community. Since many of the targeted participants were people who cover a steady beat, they could not be taken from their post to attend a meeting in Phoenix. This shows the importance of local ownership of the CSIP and the importance of holding the meetings in the local area to improve participation.
Meeting Notes (Draft): Emergency Medical Services Initiatives for Corridor Safety Improvements on US-93
Date: 18 June 1998 11:00am-2:45pm
Page 1 of 2

Attendance:  Jerome P. Breyer, Lee Engineering  
Derek A. Calomeni, Lee Engineering  
Sarah C. Joshua, Lee Engineering  
Chuck Manuel, ADOT TOC

The meeting start was delayed 1-hour while we waited for four other confirmed invitees to arrive from Kingman, Wickenburg and Phoenix.

Overview of Project Goals and Objectives
Joe Breyer performed introductions and reviewed the original scope of the research project and its goals and objectives.

Overview of EMS Scenarios
Chuck Manuel reviewed some of the typical EMS response scenarios including evacuation plans, routing of 911 calls for land lines and cell phones, triage scenarios, and hospital staffing levels for EMS (level one vs. level two). John Tasca with the Department of Health Services was identified as an important resource.

Highway Corridor Safety Issues from an EMS Perspective
Highway corridor safety issues from an EMS perspective were discussed and reviewed. Corridor problems identified by the participants are listed below.

US-93 Corridor Issues
- Response time to crashes is often slow due to long distances within the corridor
- DPS notification of vehicle crashes or other problems is slow due to the remoteness of the area
- Cell phone communication within the corridor is not always available
- There may not be adequate EMS equipment within the corridor to respond to all emergencies (there may be time delays associated with bringing in additional EMS equipment)
- The EMS training of the first responders (DPS) to crashes may not be adequate to sustain injured patients until EMS personnel and vehicles arrive
- Narrow shoulders can create a hazard for motorists approached by EMS vehicles (difficult for motorist to pull off to the side of the road)
- Motorist often do not yield the right of way to EMS vehicles
- An overall lack of level-one facilities (trauma centers) within nearby to the corridor

Demonstration of GIS Tools
Derek Calomeni demonstrated the various capabilities of the CSIP GIS tools. Views displayed for US-93 corridor from Wickenburg north to Interstate 40 included:
- Plan and Profile View of the corridor, with linked Photolog viewing capabilities and roadway feature inventories
- Response times of DPS and EMS for fatal crashes within the corridor

US-93 Crash Statistics

California and FHWA experience
Sarah C. Joshua presented information from California and FHWA. Quantitative measures for each of the EMS countermeasure’s effect are not always known.

Exhibit 12 (Continued)
Identification of EMS Countermeasures
In response to the various safety issues identified by the group, the below countermeasures were recognized and prioritized as having potential positive impact from an EMS perspective. The prioritization scheme below was intended to suggest that lower cost countermeasures would be higher priority, allowing for more potential countermeasures to be funded overall.

First Priority
- Increase the number of mile markers (half mile markers or mile markers next to structures or other visual references)
- Advisories (signs) posted at the entry point detailing the nature of the corridor and its limited resources (e.g., water, gas, etc.) and crash history
- Encourage mutual aid agreements between EMS responders

Second Priority
- Acquisition of summary data to support the necessary increased number of personnel for patrols established by the Personnel Allocation Model (PAM)
- Establishment of ROW agreements for cell phone relay towers (public private partnership)
- Establish a database or list of the various types and capabilities of EMS equipment (each facility can be rated with a service class designation based on response capability)

Third Priority
- Increase levels of EMS training for Fire and Police personnel

Fourth Priority
- Installation of call boxes
- Establishment of service patrols (public and private partnership) during peak periods of travel

Other Effective Countermeasures
- Mayday devices may be installed in the future, likely by private entities
- Establishment (or further development) of an EMS facility in Wikieup may occur in the future
APPENDIX F

ENGINEERING MEETING NOTES
CORRIDOR DEFICIENCIES

HORIZONTAL CURVES

Horizontal curves that do not meet 70 MPH design speed due to deficiencies in superelevation & curvature

**Kingman to Wickieup (MP 124.5)**
- 16(67%) of 24 curves are deficient in superelevation

**Wickieup to Santa Maria River (MP 160.5)**
- 21(95%) of 22 curves are deficient in superelevation
- 10 curves are sharper than 3°30' max for 70 MPH design speed

**Santa Maria River to US 89 (MP 193.5)**
- 8(67%) of 12 curves are deficient in superelevation
- 1 curve is sharper than 3°30' max for 70 MPH design speed

VERTICAL CURVES & VERTICAL GRADES

**Kingman to Wickieup (MP 124.5)**
- 85(56%) of 152 do not meet Stopping Sight Distance requirements for 70 MPH
- 62(41%) of 152 do not meet SSD for 60 MPH

**Wickieup to Santa Maria River (MP 160.5)**
- 126(78%) of 162 do not meet Stopping Sight Distance requirements for 70 MPH
- 103(64%) of 162 do not meet Stopping Sight Distance for 60 MPH
- Vertical grades as steep as 10%

**Santa Maria River to US 89 (MP 193.5)**
- 25(35%) of 72 do not meet Stopping Sight Distance requirements for 70 MPH
- 5(7%) of 72 do not meet Stopping Sight Distance for 60 MPH

SHOULDER WIDTH

**NB Direction**
54 miles have equal or less than 3 feet

**SB Direction**
67 miles have equal or less than 3 feet

**Exhibit 13** – This eleven-page handout to the Engineering task force provided a wealth of background information about the known deficiencies to the US-93 corridor. Examples of engineering countermeasures were presented from previous research. Federal publications regarding the safety effectiveness of highway design features were presented as background for choosing mitigative countermeasures. Of all four disciplines, engineering is the only one with research supported effectiveness of mitigative countermeasures.
EXAMPLES FOR
ENGINEERING COUNTERMEASURES

ROADSIDE DEPARTURE CRASHES

- CLEAR ZONES
- GRADUAL SIDE SLOPES
- FORGIVING DEVICES
- RUMBLE STRIPS
- SIGNING, PAVEMENT MARKING & DELINEATION

ROAD SURFACE CONDITION RELATED CRASHES

- INCREASED SURFACE FRICITION
- PAVEMENT IMPROVEMENTS – 3R PROJECTS
- STABILIZING SHOULDERS
- PREVENTIVE MAINTENANCE

NARROW ROADWAY CRASHES

- WIDENING LANES
- ADDING OR WIDENING SHOULDERS
- CHANNELIZATION
- PEDESTRIAN/CYCLIST FACILITIES

NARROW BRIDGE CRASHES

- WIDENING BRIDGES
- BRIDGE END TREATMENTS
- SIGNING, PAVEMENT MARKING & DELINEATION

Source: Improving Roadway Safety: Issues To Be Addressed
Roadway Safety Foundation

Exhibit 13 (Continued)
SAFETY EFFECTIVENESS OF HIGHWAY DESIGN FEATURES

VOL 1: ACCESS CONTROL
VOL 2: ALIGNMENT
VOL 3: CROSS SECTION
VOL 4: INTERCHANGES
VOL 5: INTERSECTIONS
VOL 6: PEDESTRIANS AND BICYCLISTS

• BASED ON PAST RESEARCH

• PROVIDES RELATIONSHIPS BETWEEN ACCIDENTS AND HIGHWAY GEOMETRICS

• ACCIDENT REDUCTION FACTORS DUE TO IMPROVEMENTS

Source: Safety Effectiveness of Highway Design Features
Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
TABLE 12: Accident reductions related to five multilane design alternatives, as compared to a basic two-lane road design.

<table>
<thead>
<tr>
<th>Multilane Design Alternative</th>
<th>Type of Area</th>
<th>Total Accs</th>
<th>F + I Accs</th>
</tr>
</thead>
<tbody>
<tr>
<td>Short four-lane section</td>
<td>Rural</td>
<td>40</td>
<td>40</td>
</tr>
<tr>
<td>Turnout lanes</td>
<td>Rural</td>
<td>40</td>
<td>40</td>
</tr>
<tr>
<td>Two-way left turn lane</td>
<td>Suburban</td>
<td>35</td>
<td>35</td>
</tr>
<tr>
<td>Two-way left turn lane</td>
<td>Rural</td>
<td>70-85</td>
<td>70-85</td>
</tr>
<tr>
<td>Shoulder use</td>
<td>no known</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Notes</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Notes:
- F + I = fatal plus injury accidents
- These values are only for two-lane roads, in rural or suburban areas.

Source: Safety Effectiveness of Highway Design Features Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
EFFECTS
OF INCREASING INTERSECTION SIGHT DISTANCE

Figure 1. Example of increased sight radius on accident reduction.

Table 5. Accidents at intersections with poor sight distance for rural municipalities
during 1981-1983

<table>
<thead>
<tr>
<th>Road End</th>
<th>Angle</th>
<th>Slideswipe</th>
<th>Other</th>
</tr>
</thead>
<tbody>
<tr>
<td>%</td>
<td>%</td>
<td>%</td>
<td>%</td>
</tr>
<tr>
<td>73(20%)</td>
<td>207(56%)</td>
<td>32(9%)</td>
<td>5(15%)</td>
</tr>
</tbody>
</table>

Total number of intersections = 41
Total number of accidents = 366

Average Accident Rate for poor sight distance = 8.88

Total Accident Rate for study = 1.13

Accidents per million entering vehicles

Note: includes both STOP and signalized intersections

Table 6. Expected effect of increased sight radius on accident reduction by ADT

<table>
<thead>
<tr>
<th>ADT (v)</th>
<th>Increased Sight Radius</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;5000</td>
<td>0.18</td>
</tr>
<tr>
<td>5000-10000</td>
<td>2.32</td>
</tr>
<tr>
<td>10000-12000</td>
<td>3.26</td>
</tr>
<tr>
<td>&gt;12000</td>
<td>5.25</td>
</tr>
</tbody>
</table>

Note: Accident Reduction is accidents/year/intersection

Source: Safety Effectiveness of Highway Design Features, Volume III: Cross Sections, FHWA Nov. 1992

Exhibit 13 (Continued)
# EFFECTS OF PAVEMENT WIDENING PROJECTS

## Table 5: Summary of accident reductions for pavement widening projects

<table>
<thead>
<tr>
<th>Type of Project</th>
<th>ADT Range (vpd)</th>
<th>Total</th>
<th>Single-Vehicle</th>
<th>Head-On</th>
</tr>
</thead>
<tbody>
<tr>
<td>Widening 20 to 24 ft pavement to 28 ft</td>
<td>0-3,000</td>
<td>16.0 (C)</td>
<td>22.0 (C)</td>
<td>45.0 (C)</td>
</tr>
<tr>
<td>Widening 18 to 26 ft pavement to 26 ft</td>
<td>&gt;3,000</td>
<td>35.0 (C)</td>
<td>49.0 (C)</td>
<td>48.0 (C)</td>
</tr>
<tr>
<td>Widening 18 to 24 ft pavement to 24 ft</td>
<td>5-5,000</td>
<td>29.0 (C)</td>
<td>42.0 (C)</td>
<td>51.0 (C)</td>
</tr>
<tr>
<td>Adding full-width paved shoulders in two-lane roads</td>
<td>5,000-7,000</td>
<td>12.5 (T)</td>
<td>21.5 (T)</td>
<td>Unknown</td>
</tr>
</tbody>
</table>

### Notes:
- (C): values from the Gehrke study, in California.
- (T): values from the Rehak et al. study in Texas.
- *p<0.05* is significant at the 95% percent level of confidence for (C) sites and 90 percent confidence level for the (T) sites.

The single vehicle and head-on accident percentages for California were adjusted by 4 to 5 percent to account for external effects, and are now on the same basis as total accidents. These values are only for two-lane rural roads.

Source: Safety Effectiveness of Highway Design Features Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
EFFECTS OF LANE & SHOULDER WIDENING

Figure 1. Elements of rural two-lane highway cross sections.

<p>| Table 1: Percentage of accident reduction of related accident types for lane widening only. |</p>
<table>
<thead>
<tr>
<th>Amount of Lane Widening (ft)</th>
<th>Percent Reduction in Accident Types</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>32%</td>
</tr>
<tr>
<td>2</td>
<td>23%</td>
</tr>
<tr>
<td>4</td>
<td>22%</td>
</tr>
<tr>
<td>6</td>
<td>16%</td>
</tr>
<tr>
<td>8</td>
<td>10%</td>
</tr>
</tbody>
</table>

Note: These values are only for two-lane rural roads.

<p>| Table 2: Percentage of accident reduction of related accident types for shoulder widening only. |</p>
<table>
<thead>
<tr>
<th>Shoulder Widening per Side (ft)</th>
<th>Accident Types</th>
<th>Percent Reduction in Related</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>Paved</td>
<td>16%</td>
</tr>
<tr>
<td>2</td>
<td>Unpaved</td>
<td>13%</td>
</tr>
<tr>
<td>4</td>
<td>Paved</td>
<td>29%</td>
</tr>
<tr>
<td>4</td>
<td>Unpaved</td>
<td>25%</td>
</tr>
<tr>
<td>6</td>
<td>Paved</td>
<td>40%</td>
</tr>
<tr>
<td>6</td>
<td>Unpaved</td>
<td>35%</td>
</tr>
<tr>
<td>8</td>
<td>Paved</td>
<td>49%</td>
</tr>
<tr>
<td>8</td>
<td>Unpaved</td>
<td>43%</td>
</tr>
</tbody>
</table>

Note: These values are only for two-lane rural roads.

Source: Safety Effectiveness of Highway Design Features Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
EFFECTS OF INCREASING ROADSIDE CLEAR RECOVERY DISTANCE & FLATTENING SIDESLOPES ON CURVES

Table 9. Accident reduction factors for increasing roadside clear recovery distance on curves.\(^\text{[6]}\)

<table>
<thead>
<tr>
<th>Amount of Increased Roadside Recovery Distance (ft)</th>
<th>Percent Reduction in Total Curve Accidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>5</td>
<td>9</td>
</tr>
<tr>
<td>8</td>
<td>14</td>
</tr>
<tr>
<td>10</td>
<td>17</td>
</tr>
<tr>
<td>12</td>
<td>19</td>
</tr>
<tr>
<td>15</td>
<td>23</td>
</tr>
<tr>
<td>20</td>
<td>29</td>
</tr>
</tbody>
</table>

Table 10. Accident reduction factors for flattening sideslopes on curves.\(^\text{[6]}\)

<table>
<thead>
<tr>
<th>Percent Reduction in Total Curve Accidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Sideslope in Before Condition on Curve</td>
</tr>
<tr>
<td>Sideslope in After Condition 4:1</td>
</tr>
<tr>
<td>5:1</td>
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<tr>
<td>6:1</td>
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<tr>
<td>7:1 or Flatter</td>
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<tr>
<td>2:1</td>
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<td>9</td>
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<td>15</td>
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<td>8</td>
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<td>6:1</td>
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<td>-</td>
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<tr>
<td>5</td>
</tr>
</tbody>
</table>

Source: Safety Effectiveness of Highway Design Features Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
### EFFECTS OF FLATTENING HORIZONTAL CURVES

#### Table 6. Accident reduction factors for flattening horizontal curves.\[18\]

<table>
<thead>
<tr>
<th>Degree of Curve</th>
<th>10°</th>
<th>20°</th>
<th>30°</th>
<th>40°</th>
<th>50°</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Non-</td>
<td>Isolated</td>
<td>Non-</td>
<td>Isolated</td>
<td>Non-</td>
</tr>
<tr>
<td>Original</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>30</td>
<td>25</td>
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<td>17</td>
<td>16</td>
<td>16</td>
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<tr>
<td>30</td>
<td>20</td>
<td>33</td>
<td>33</td>
<td>33</td>
<td>31</td>
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<tr>
<td>50</td>
<td>15</td>
<td>49</td>
<td>50</td>
<td>48</td>
<td>47</td>
</tr>
<tr>
<td>50</td>
<td>12</td>
<td>59</td>
<td>59</td>
<td>57</td>
<td>56</td>
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<tr>
<td>50</td>
<td>10</td>
<td>65</td>
<td>67</td>
<td>64</td>
<td>63</td>
</tr>
<tr>
<td>50</td>
<td>5</td>
<td>72</td>
<td>73</td>
<td>70</td>
<td>69</td>
</tr>
<tr>
<td>30</td>
<td>5</td>
<td>82</td>
<td>83</td>
<td>80</td>
<td>79</td>
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<td>25</td>
<td>20</td>
<td>19</td>
<td>20</td>
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<td>38</td>
<td>36</td>
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<td>12</td>
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<td>59</td>
<td>56</td>
<td>55</td>
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<td>25</td>
<td>10</td>
<td>60</td>
<td>60</td>
<td>56</td>
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<td>25</td>
<td>5</td>
<td>77</td>
<td>79</td>
<td>75</td>
<td>74</td>
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<td>56</td>
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</tr>
<tr>
<td>20</td>
<td>5</td>
<td>71</td>
<td>73</td>
<td>68</td>
<td>66</td>
</tr>
<tr>
<td>15</td>
<td>10</td>
<td>30</td>
<td>33</td>
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<td>26</td>
</tr>
<tr>
<td>15</td>
<td>8</td>
<td>43</td>
<td>46</td>
<td>42</td>
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<td>15</td>
<td>5</td>
<td>61</td>
<td>64</td>
<td>56</td>
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<tr>
<td>15</td>
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<td>73</td>
<td>73</td>
<td>68</td>
<td>64</td>
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<tr>
<td>10</td>
<td>5</td>
<td>41</td>
<td>43</td>
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<tr>
<td>10</td>
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<td>3</td>
<td>22</td>
<td>27</td>
<td>24</td>
<td>24</td>
</tr>
</tbody>
</table>

*Note: The central angle refers to the angle which would be formed by extending the tangents on either end of the curve.*

Source: Safety Effectiveness of Highway Design Features
Volume II: Alignment, FHWA Nov. 1992

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Exhibit 13 (Continued)
EFFECTS OF INCREASING DISTANCE TO ROADSIDE OBSTACLES

Table 2. Reduction in utility pole crashes due to pole relocation for roadway sections with an AADT of 1,400 and 190 poles per mile.

<table>
<thead>
<tr>
<th>Pole Offset (ft)</th>
<th>Before</th>
<th>After</th>
<th>PoleCrashes</th>
</tr>
</thead>
<tbody>
<tr>
<td>0</td>
<td>11</td>
<td>6</td>
<td>36%</td>
</tr>
<tr>
<td>1</td>
<td>8</td>
<td>1</td>
<td>26%</td>
</tr>
<tr>
<td>2</td>
<td>6.5</td>
<td>2</td>
<td>18%</td>
</tr>
<tr>
<td>3</td>
<td>5.5</td>
<td>3</td>
<td>47%</td>
</tr>
<tr>
<td>4</td>
<td>5</td>
<td>4</td>
<td>37%</td>
</tr>
<tr>
<td>5</td>
<td>4</td>
<td>5</td>
<td>30%</td>
</tr>
<tr>
<td>6</td>
<td>3</td>
<td>6</td>
<td>18%</td>
</tr>
<tr>
<td>7</td>
<td>2</td>
<td>12</td>
<td>69%</td>
</tr>
<tr>
<td>10</td>
<td>3</td>
<td>15</td>
<td>52%</td>
</tr>
<tr>
<td>15</td>
<td>5</td>
<td>20</td>
<td>31%</td>
</tr>
<tr>
<td>10</td>
<td>7</td>
<td>17</td>
<td>75%</td>
</tr>
<tr>
<td>15</td>
<td>5</td>
<td>25</td>
<td>48%</td>
</tr>
</tbody>
</table>

Note: These values apply to urban or rural areas on two-lane or multilane roads.

Table 3. Percent reductions in specific types of obstacle accidents due to clearing/relocating obstacles further from the roadway.

<table>
<thead>
<tr>
<th>Obstacle Type</th>
<th>Percent Reduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mailboxes</td>
<td>30%</td>
</tr>
<tr>
<td>Utility Cables</td>
<td>90%</td>
</tr>
<tr>
<td>Guard Fences</td>
<td>80%</td>
</tr>
<tr>
<td>Signs</td>
<td>60%</td>
</tr>
<tr>
<td>Traffic lights</td>
<td>50%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Obstacle Type</th>
<th>Percent Reduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mailboxes</td>
<td>30%</td>
</tr>
<tr>
<td>Utility Cables</td>
<td>90%</td>
</tr>
<tr>
<td>Guard Fences</td>
<td>80%</td>
</tr>
<tr>
<td>Signs</td>
<td>60%</td>
</tr>
<tr>
<td>Traffic lights</td>
<td>50%</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Obstacle Type</th>
<th>Percent Reduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mailboxes</td>
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</tr>
<tr>
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<td>90%</td>
</tr>
<tr>
<td>Guard Fences</td>
<td>80%</td>
</tr>
<tr>
<td>Signs</td>
<td>60%</td>
</tr>
<tr>
<td>Traffic lights</td>
<td>50%</td>
</tr>
</tbody>
</table>

Notes:
- N.E. = generally not feasible to relocate obstacles to specified distance.
- L.O.D. = Amount of increase in obstacle distance from roadway.

This table is appropriate only for obstacle distances of 30-60 ft or less and only on two-lane rural roads.

Source: Safety Effectiveness of Highway Design Features Volume III: Cross Sections; FHWA Nov. 1992

Exhibit 13 (Continued)
### EVALUATION OF SAFETY IMPROVEMENTS BY CONSTRUCTION CLASSIFICATION
1974-1995

<table>
<thead>
<tr>
<th>Construction Classification</th>
<th>Indexed Cost of Evaluated Improvements (millions)</th>
<th>Percent Reduction in Accident Rate After Improvements</th>
<th>Cost of Public/Nonal Injury</th>
<th>Cost of Fatal/Nonal Injury</th>
</tr>
</thead>
<tbody>
<tr>
<td>Intersection and Traffic Control</td>
<td>769.5</td>
<td>38</td>
<td>20</td>
<td>21</td>
</tr>
<tr>
<td>Turning Lanes &amp; Traffic Channelization</td>
<td>397.8</td>
<td>47</td>
<td>26</td>
<td>27</td>
</tr>
<tr>
<td>Sight Distance Improvements</td>
<td>12.0</td>
<td>36</td>
<td>17</td>
<td>37</td>
</tr>
<tr>
<td>Traffic Signs</td>
<td>16.7</td>
<td>39</td>
<td>15</td>
<td>18</td>
</tr>
<tr>
<td>Pavement Markings &amp; Reflectors</td>
<td>30.0</td>
<td>15</td>
<td>6</td>
<td>6</td>
</tr>
<tr>
<td>Illumination</td>
<td>15.7</td>
<td>43</td>
<td>17</td>
<td>17</td>
</tr>
<tr>
<td>Upgraded Traffic Signals</td>
<td>113.9</td>
<td>38</td>
<td>22</td>
<td>22</td>
</tr>
<tr>
<td>New Traffic Signals</td>
<td>174.4</td>
<td>53</td>
<td>23</td>
<td>23</td>
</tr>
<tr>
<td>STRUCTURES</td>
<td>39.1</td>
<td>47</td>
<td>28</td>
<td>29</td>
</tr>
<tr>
<td>Widening or Modify Bridge</td>
<td>67.2</td>
<td>49</td>
<td>30</td>
<td>31</td>
</tr>
<tr>
<td>New Bridge</td>
<td>41.2</td>
<td>85</td>
<td>69</td>
<td>70</td>
</tr>
<tr>
<td>Replace or Improve Minor Structure</td>
<td>64.1</td>
<td>36</td>
<td>20</td>
<td>21</td>
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<tr>
<td>Upgrade Bridge Rail</td>
<td>8.2</td>
<td>75</td>
<td>29</td>
<td>33</td>
</tr>
<tr>
<td>ROADWAY</td>
<td>2402.8</td>
<td>21</td>
<td>18</td>
<td>18</td>
</tr>
<tr>
<td>Construct Median for Traffic Separation</td>
<td>81.3</td>
<td>73</td>
<td>30</td>
<td>32</td>
</tr>
<tr>
<td>Widening or Improve Shoulder</td>
<td>231.5</td>
<td>22</td>
<td>13</td>
<td>13</td>
</tr>
<tr>
<td>Realign Roadway</td>
<td>108.4</td>
<td>66</td>
<td>45</td>
<td>44</td>
</tr>
<tr>
<td>Overlay for Skid Treatment</td>
<td>18.7</td>
<td>18</td>
<td>19</td>
<td>19</td>
</tr>
<tr>
<td>Groove Pavement for Skid Treatment</td>
<td>13.7</td>
<td>33</td>
<td>15</td>
<td>15</td>
</tr>
<tr>
<td>ROADSIDE</td>
<td>48.8</td>
<td>41</td>
<td>14</td>
<td>15</td>
</tr>
<tr>
<td>Relocated/Breakaway Utility Poles</td>
<td>12.2</td>
<td>32</td>
<td>45</td>
<td>44</td>
</tr>
<tr>
<td>Upgrade Guardrail</td>
<td>185.9</td>
<td>35</td>
<td>8</td>
<td>9</td>
</tr>
<tr>
<td>Upgrade Median Barrier</td>
<td>21.2</td>
<td>56</td>
<td>21</td>
<td>23</td>
</tr>
<tr>
<td>New Median Barrier</td>
<td>26.3</td>
<td>63</td>
<td>10</td>
<td>10</td>
</tr>
<tr>
<td>Impact Attenuators</td>
<td>1.8</td>
<td>38</td>
<td>34</td>
<td>34</td>
</tr>
<tr>
<td>Flatten Side Slopes</td>
<td>11.7</td>
<td>26</td>
<td>25</td>
<td>25</td>
</tr>
<tr>
<td>Remove Obstacles</td>
<td>15.4</td>
<td>66</td>
<td>20</td>
<td>22</td>
</tr>
<tr>
<td>RAILROAD-HIGHWAY CROSSINGS</td>
<td>434.7</td>
<td>88</td>
<td>67</td>
<td>71</td>
</tr>
<tr>
<td>Upgrade Flashing Lights</td>
<td>26.2</td>
<td>86</td>
<td>40</td>
<td>48</td>
</tr>
<tr>
<td>New Flashing Lights</td>
<td>66.1</td>
<td>88</td>
<td>80</td>
<td>81</td>
</tr>
<tr>
<td>New Flashing Lights &amp; Gates</td>
<td>183.6</td>
<td>91</td>
<td>85</td>
<td>86</td>
</tr>
<tr>
<td>New Gates</td>
<td>73.7</td>
<td>92</td>
<td>76</td>
<td>80</td>
</tr>
</tbody>
</table>


Low-cost safety improvements continue to rank among the highest-payoff, most cost-effective investments government can make.

Analysis by the American Road and Transportation Builders Association

Source: The Federal Highway Program and Highway Safety: An Economic Analysis, American Road & Transportation Builders Association, March 1998

Exhibit 13 (Continued)
Thank you for attending Tuesday’s meeting.

Please review the attached meeting notes. Insert or attach any suggestions, corrections, or comments and FAX it back to me by Friday.

We look forward to your comments.

CC: CSIP Team Members (noted below)

Tom Foster – 520/771-0058
Law Enforcement
Capt. J. O’Hagen-520/771-3294
Lt. John Tibbets – 520/753-8780
Capt. Greg Smith – 520/753-0765
Dennis Duffy – 602/965-0557
Alberto Gutier – 602/235-1265
Phil Bleyl - 602/379-3608
Capt. J. Spencer – 223-2528

Steve Owen – 602/407-3394
Dave Duffy – 602/407-3243
Bill Wang – 520/757-1269
Bob Wortman – 520/621-2550
Reed Henry – 602/407-3243
Debra Brisk – 520/757-1269
Bob LaJeunesse – 520/771-0058
Phil Bleyl - 602/379-3608
Jim Glasgow – 520/771-0058
Terry Otterness – 602/255-6553

Education
Steve Enteman – 602/255-1265
Dennis Duffy – 602/965-0557
Alberto Gutier – 602/255-1265
Phil Bleyl - 602/379-3608
Cydney DeModica – 277-1194
Matt Burdick – 602/255-8001
Chad Ettnmueller – 602/265-6608
Bob Hall – 602/407-3007

Exhibit 14 – The draft minutes of the Engineering team meeting were disseminated within 2 days of the meeting. There were no corrective comments to the draft minutes.
Meeting Notes (Draft): Engineering Initiatives for Corridor Safety Improvements on US-93
Date: 23 June 1998 10:00am-2:30pm

Attendance:
Phil Bleyl, FHWA
Jerome P. Breyer, Lee Engineering
Derek A. Calomeni, Lee Engineering
Dave Duffy, ADOT Traffic Studies
Reed Henry, ADOT Traffic Studies
Sarah C. Joshua, Lee Engineering
Jim C. Lee, Lee Engineering
Terry Otterness, ADOT Roadway Design
Steve Owen, ADOT TTG
Bill Wang, Kingman District Maintenance
Bob Wortman, University of Arizona

Overview of Project Goals and Objectives
Joe Breyer performed introductions and reviewed the original scope of the research project and its goals and objectives.

Meeting Goals and Objectives
Sarah Joshua discussed CSIP in general and presented information on CSIPs performed in California.

Demonstration of GIS Tools
Derek Calomeni demonstrated the various capabilities of the CSIP GIS tools. Views displayed for US-93 corridor from Wickenburg north to Interstate 40 included:
• Plan and Profile View of the corridor, with linked Photolog viewing capabilities
• ADOT Five Year Program (1997-2001) for US-93 Capital Improvements
• Passing lane related crashes

US-93 Crash Statistics

Highway Corridor Safety Issues from an Engineering Perspective
Highway corridor safety issues from an Engineering perspective were discussed and reviewed. Corridor problems identified by the participants are listed below.
• Shoulder widths should be expanded
• Guardrail should be installed on appropriate slopes
• Passing and climbing lanes are needed
• Superelevation of some of the horizontal curves need to be improved
• Horizontal and vertical curves need to matched posted speeds
• There are a lack of passing opportunities
• More informational signing could be installed for the motorist
• There are sections of poor pavement (friction and roughness)
• There are a lack of roadside pull-outs
• There are cell phone communication gaps
• There is livestock in the roadway
• Recovery areas are not always maintained
• There are fixed objects (e.g., boulders, rocks, utility poles, landscape cuts, etc.) on the shoulder and ROW
• Vegetation obscures site distances
• Driver behavior needs to be modified
• Older drivers frequent this corridor
• There is a conflict between local traffic and corridor traffic at Wickieup
• Crossovers need to be installed for EMS vehicle access

Exhibit 14 (Continued)
Meeting Notes (Draft): Engineering Initiatives for Corridor Safety Improvements on US-93  
Date: 23 June 1998 10:00am-2:30pm  
Page 2 of 2

US-93 Countermeasures
Sarah Joshua presented examples of engineering countermeasures and cost benefit ratios from FHWA publications.

Identification of Engineering Countermeasures
In response to the various safety issues identified by the group, the below countermeasures were recognized as having potential positive impact from an Engineering perspective.
- Widen shoulders
- Establish databases detailing snowfall, elevation, etc.
- Rumble strips are a cost effective countermeasure
- Upgrade pavement markings
- Maintain shoulder condition and recovery areas in good condition
- Spot improvements could include: curve shoulder width increase, turn lanes, turnouts, rest areas
- ITS speed advisories
- Sign retroreflectivity upgrades
- Re-evaluate signing for the corridor

Prioritization and Funding of Countermeasures
Many of the identified countermeasures are things that are cost-effectively done during reconstruction projects, or even could be done during pavement preservation projects if identified ahead of time. The cost is largely based upon the extent of improvement. Since several reconstruction projects are slated for US-93 in the 5-year program, it is a moot point to prioritize desired improvement types or spots for improvements. It was recognized, however, that the cutting of rumble strips is likely to be a priority state-wide due to the recent cost declines and perceived benefits of rumble strips. Rather than wait for major construction projects, it is important to make the spot improvements as soon as they are identified and funded so that lives may be saved.

The cost of most engineering related improvements would dissolve most budget set-asides provided by a CSIP, leaving little (if any) budget for education, enforcement, and EMS initiatives. Therefore, it was recognized that most engineering improvements should be implemented using ADOT funding programs. It was stressed that the analytical tools should be used to identify the needed spot improvements (from a corridor perspective of course) and that the cooperative viewpoints of the other three “E’s” would enhance the selection of appropriate countermeasures.

Summary Statements
- The CSIP was determined to be worthwhile
- The CSIP tools could be expanded to ADOT and community use
- There needs to be training for personnel using the CSIP tools
- There needs to be a champion for the CSIP process

Exhibit 14 (Continued)
APPENDIX G

MULTI-DISCIPLINARY WORKSHOP NOTES
MULTI-DISCIPLINARY SAFETY TEAM MEETING
ON
US 93 HIGHWAY CORRIDOR SAFETY IMPROVEMENTS
JULY 1, 1998

AGENDA

10:00 – 10:10 AM  Introductions  Joe Breyer
                    Frank McCullagh
10:10 – 10:15 AM  Meeting Objectives  Joe Breyer
10:15 – 10:30 AM  CSIP Process Overview  Sarath Joshua
10:30 – 10:45 AM  Review Results from 4E Meetings  Derek Calomeni
10:45 – 11:15 AM  Multi-Disciplinary Safety Teams
                  Ranking of Corridor Countermeasures  Group Activity
11:15 – 11:45 AM  Multiple Objective Decision Making  Bob Wortman
11:45 – 12:00 Noon  US 93 Corridor
                    Short-, Medium- and Long-term initiatives  Bob Wortman
                    Joe Breyer

12:00 – 12:30 PM  LUNCH

12:30 – 01:00 PM  Draft CSIP Implementation Plan  Sarath Joshua
01:00 – 01:40 PM  Feedback on CSIP Implementation Plan  Joe Breyer
01:40 – 01:50 PM  Next Steps  Frank McCullagh
01:50 – 02:00 PM  Conclusion  Joe Breyer
                    Frank McCullagh

Exhibit 15 – The planned agenda for the multi-disciplinary safety team (MDST) meeting on
July 1. Although some of the morning activities were shuffled, the meeting ended at the
scheduled time. The designed outcome was not achieved for fear of running out of time without
determining specific objectives. Instead the process of arriving at a consensus action plan from
the four disciplinary action plans was discussed, short of employing a quantitative and multi-
objective method for determining a final action plan. The morning session ended at the end of the
working lunch, with participants instructed to provide a short list of the top three action items that
should be deployed.
EDUCATION COUNTERMEASURES

Low Cost

• Sign messaging at start of corridor
• Information for pass through travelers
• Variable Message Signs

Medium Cost

• Community involvement within CSIP process
• Meetings with local MADD/SADD, etc.
• Slogan contest to peak awareness
• Distribution of “road rage” and “wake-up” tapes

High Cost

• Media Blitzes
• Display of corridor safety information at MDV
• BAC education campaign (levels 0.08-0.15)
• Distribution of corridor safety material to traffic school participants (e.g., audio, CD-ROM, etc.)

Exhibit 16 – These scaled-down versions of large wall posters depicting each team’s action plan were prepared prior to the MDST meeting. They became the basis of discussion across disciplines as multiple objective decision making techniques were used to develop a consensus action plan.
ENFORCEMENT COUNTERMEASURES

• Increasing the total number of officers patrolling the corridor

• Installation of devices for speed control
  - photo radar
  - surveillance cameras
  - monitoring of automated loop detectors
  - decoy patrol cars
  - radar emitters (drones)
  - flashing lights to emulate a patrol car

Acquisition of statistical data and support to validate the need for check point warrants and to influence the DPS Personnel Allocation Model (PAM)
EMS COUNTERMEASURES

First Priority

- Increase the total number of mile marker signs
- Informational signage upon entering corridor
- Mutual aid agreements b/w EMS responders

Second Priority

- Data to support increased patrols
- Cell phone relay towers
- Database (or list) of EMS equipment capabilities

Third Priority

- Increase level of training for EMS personnel

Fourth Priority

- Installation of call boxes
- Service patrols during peak periods of travel

Other Effective Priority

- Mayday devices

Exhibit 16 (Continued)
ENGINEERING COUNTERMEASURES

- Widen shoulders
- Establish Informational databases (e.g., snowfall, elevation, etc.)
- Rumble strips
- Upgrade pavement markings
- Maintain shoulder condition and recovery areas in good condition
- Spot improvements (e.g., curves, shoulder width increase, turn lanes, turnouts, rest areas, etc.)
- ITS speed advisories
- Sign retroreflectivity upgrades
- Re-evaluate signing along the corridor

Exhibit 16 (Continued)
CORRIDOR SAFETY IMPROVEMENT

GOAL:

IMPROVE SAFETY

OBJECTIVES:

- Reduce accidents
- Reduce human suffering
- Improve corridor performance
- Optimize resources
- Public Awareness
- Driver attitude
- Notification & communication

Exhibit 17 - The viability of applying Multi Objective Decision Making (MODM) Techniques in the multi-disciplinary decision making process was presented and applied at the Workshop. However, due to the complexity of the multi-faceted problem addressed and the lack of data needed to estimate the outcome probabilities, there is limited scope for rigorous application of quantitative MODM techniques. Instead, a more subjective MODM principle was established - Evaluate each Action Plan item for satisfaction of the most defined objectives within the constraints of the issues and have the ability to measure the outcome (good or bad).
ISSUES

- Lack of common “pot” of funds
- Lack of needed information or data - cannot quantify some benefits
- May not have same priorities for all elements - should be resolved in corridor selection
- Some elements in the efforts are responsive
- May not understand true cause and effect
MEASURES OF CHANGE

- Number of accidents
- Accident severity
- Response time to incidents
- Impact of incidents
  - Road closures
  - Delay
- Compliance

Exhibit 17 (Continued)
Date: July 3, 1998

To: Phil Bleyl, FHWA
    Dave Duffy, ADOT Traffic Studies
    Reed Henry, ADOT Traffic Studies
    Terry Otterness, ADOT Roadway Design
    Steve Owen, ADOT TTG
    Bill Wang, Kingman District Maintenance
    Bob Wortman, University of AZ

Re: Multi-Disciplinary Safety team Meeting and CSIP Workshop

Sender: Derek Calomeni, Lee Engineering

YOU SHOULD RECEIVE 3 PAGES, INCLUDING THIS COVER SHEET. IF YOU DO NOT RECEIVE ALL THE PAGES, PLEASE CALL (602) 955-7206.

Thank you for attending Wednesday's meeting. I am sending the meeting notes and the raw data results of action plan poll for US-93 Pilot Study for CSIP.

Please review them both and insert or attach any suggestions, corrections, or comments and FAX it back to me by Friday.

We look forward to your comments.

CC: CSIP Team Members (noted below)

Emergency Medical Services
Steve Powles – 602/223-2679
Chuck Manuel – 602/495-9013
Steve Davis – 520/757-3062
Steve Owen – 602/407-3394
Tom Evans – 520/684-7934
Mike Caswell – 520/757-4497
Susan Kern – 520/692-2746
Phil Bleyl - 602/379-3608

Engineerings
Steve Owen – 602/407-3394
Dave Duffy – 602/407-3243
Bill Wang – 520/757-1269
Bob Wortman – 520/621-2550
Reed Henry – 602/407-3243
Debra Brisk – 520/757-1269
Bob LaJeunesse – 520/771-0058
Phil Bleyl - 602/379-3608
Jim Glasgow – 520/771-0058
Terry Otterness – 602/255-6553

Tom Foster – 520/771-0058

Law Enforcement
Capt. J. O’Hagen - 520/771-3294
Lt. John Tibbets – 520/753-8780
Capt. Greg Smith – 520/753-0765
Dennis Duffy – 602/965-0557
Alberto Gutier – 602/255-1265
Phil Bleyl - 602/379-3608
Capt. J. Spencer – 223-2508

Education
Steve Enteman – 602/255-1265
Dennis Duffy – 602/965-0557
Alberto Gutier – 602/255-1265
Phil Bleyl - 602/379-3608
Cydney DeModica – 277-1194
Matt Burdick – 602/255-8001
Chad Ettmueller – 602/265-6608
Bob Hall – 602/407-3007

Exhibit 18 – The draft minutes of the MDST meeting. Included is a raw breakdown of the action plan poll for the US-93 corridor. There were no corrective comments to the draft minutes.
Meeting Notes (Draft): Multi-Disciplinary Safety Team Meeting and CSIP Workshop
Date: 01 July 1998 10:15am-2:00pm

Attendance:
Phil Bleyl, FHWA
Matt Burdick, ADOT Community Relations
Jerone P. Breyer, Lee Engineering
Derek A. Calomeni, Lee Engineering
Cydney DeModica, AAA of Arizona
Dave Duffy, ADOT Traffic Studies
Bob Hall, ADOT
Reed Henry, ADOT Traffic Studies
Sarah C. Joshua, Lee Engineering
Jim C. Lee, Lee Engineering
Chuck Manuel, ADOT TOC
Frank McCullagh, ADOT Research
Terry Otterness, ADOT Roadway Design
Steve Owen, ADOT TTG
Steve Powles, DPS EMSCOM Coordinator
Tim Sonier, Mohave County Sheriff's Office
Bill Wang, Kingman District Maintenance
Bob Wortman, University of Arizona

Introductions and Meeting Objectives
Joe Breyer performed introductions, reviewed the project objectives, and discussed the meeting objectives. Frank McCullagh gave some opening comments on behalf of ADOT.

CSIP Process Overview
Sarah Joshua reviewed the overall Corridor Safety Improvement Program process for the benefit of attendees not present in the previous engineering, enforcement, education, and EMS meetings.

Multiple Objective Decision Making (MODM)
Bob Wortman presented theories in decision trees and MODM processes. The group participated in developing a list of objectives, issues, and measures of change that will affect the decisions that are made.

Review of Results from Engineering, Enforcement, EMS, and Education Meetings
Derek Calomeni and Joe Breyer displayed and reviewed the action plans of the previous meetings, which were already ranked in various (not the same) fashions.

MDST Ranking of Corridor Countermeasures
An effort was made to break into three groups and prioritize the individual action plans of the four disciplines into a single action plan for the corridor. But many attendees were confused with the rules that would govern the small groups, and the expected difficulty of developing a consensus within the allotted time. Instead, Joe Breyer facilitated a discussion of each of the four action plans and led the MDST members through the application of the MODM to the various items in each of the four action plans. The result was that MDST members began to understand how other disciplines viewed specific safety issues and remedies. Under MODM techniques, those remedies that satisfy MOST of the stated objectives, WITHIN constraints of budget and other issues, AND can be quantified as effective through objective measurement, are expected to be the most cost beneficial remedies available. The session on ranking ended with each participant writing down the top three remedies that they feel should be implemented if this were a real (rather than pilot) CSIP process. A matrix of the results of this informal and unscientific poll are attached to these minutes.

Draft CSIP Implementation Plan and Feedback
Sarah Joshua presented and reviewed the draft CSIP implementation plan, which was distributed to all attendees. Comments were received and discussed. The prevailing roadblock is the initial funding which will have to be carried forth by a not-yet-identified champion of the CSIP process. TAC members will comment on the plan for integration into the draft final report.

Next Steps
Frank McCullagh discussed the next steps in establishing a CSIP and completing the research. They involved:
• Review of the implementation plan by the Technical Advisory Committee
• Submitting a final report
• An executive presentation to the Research Board

Conclusion
Joe Breyer and Frank McCullagh thanked the team members for their participation.

Exhibit 18 (Continued)
<table>
<thead>
<tr>
<th>Discipline</th>
<th>Education including Media Blitzes</th>
<th>Education of GOCHS &amp; Legislature</th>
<th>Increase Information to Motorists</th>
<th>Public about the corridor</th>
<th>Sign Evaluations and Upgrades</th>
<th>Improve Retroreflectivity</th>
<th>Provide Variable Message Signs</th>
<th>Pavement Marking Upgrade</th>
<th>Spot Improvements</th>
<th>Flatten Curves</th>
<th>Provide Passing Lanes</th>
<th>Widen Shoulders</th>
<th>Provide Rumble Strips</th>
<th>Spot Improvements to Reduce Speed Differentials</th>
<th>Provide Increased Patrols</th>
<th>More Patrolmen specifically in Wiki4Patrol Data</th>
<th>Support Increased Patrols</th>
<th>Improve Radio/Cell Coverage</th>
<th>EMS Mutual Aid Agreements &amp; Responsibilities</th>
<th>Training for more First Responders including ADOT Maintenance</th>
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</thead>
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Notes: Rankings are highest (1) to lowest (variable for each respondent)

Rankings qualified by an "s" indicate the respondent specifically stated "spot" improvements
APPENDIX H

EXAMPLE OF SAFETY CORRIDOR
ACTION PLAN FROM CALIFORNIA
## SAFETY CORRIDOR ACTION PLAN FOR
### HIGHWAY 1 (MP 90.0 TO THE SANTA CRUZ COUNTY LINE)
#### IN NORTHERN MONTEREY COUNTY

<table>
<thead>
<tr>
<th>DATE INITIATED</th>
<th>PROBLEM DEFINITION</th>
<th>ACTION</th>
<th>MECHANISM</th>
<th>DESIRED RESULT</th>
<th>FUNDING STATUS</th>
<th>STATUS</th>
</tr>
</thead>
<tbody>
<tr>
<td>4-29-97</td>
<td>Illegal left turns from State Route (SR) 183 (PM T92.21)</td>
<td>1. Remove special curve &quot;Stop Ahead&quot; sign. 2. Relocate &quot;Right Turn Only&quot; sign. 3. Install larger stop sign. 4. Repaint yellow crosshatching.</td>
<td>Initiated by Caltrans Department of Transportation (Caltrans) District 5 Traffic Safety Office (HT-669)</td>
<td>Make signing at intersection clearer to reduce confusion and illegal turns.</td>
<td>Completed by Caltrans maintenance personnel.</td>
<td>Completed 7-15-97.</td>
</tr>
<tr>
<td>5-12-97</td>
<td>Limits of 45 mph speed zone questioned from PM 95.1 to 97.1.</td>
<td>Extend 45 mph speed zone. Relocated signs to PM 95.1 for northbound traffic and 97.1 for southbound traffic.</td>
<td>Initiated by Caltrans Traffic Operations Office.</td>
<td>Reduce speed through the Moss Landing area.</td>
<td>Installed by Caltrans maintenance personnel.</td>
<td>Signs relocated 5-29-97.</td>
</tr>
<tr>
<td>4-29-97</td>
<td>Left turns difficult between Moss Landing Road and Elkhorn Slough.</td>
<td>Install two-way left turn lane.</td>
<td>Initiated by Caltrans Traffic Safety Office (HT 65P 97-127).</td>
<td>Improve left turns at numerous driveways and intersections.</td>
<td>Caltrans major project.</td>
<td>Project has been initiated.</td>
</tr>
<tr>
<td>DATE INITIATED</td>
<td>PROBLEM DEFINITION</td>
<td>ACTION</td>
<td>MECUANISM</td>
<td>DESIRED RESULT</td>
<td>FUNDING STATUS</td>
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<tr>
<td>4-29-97</td>
<td>Delineators may be needed at Stinus Road (PM T101.04) to better define turns.</td>
<td>Field review conducted by Caltrans. Existing striping was found to be visible and appropriate.</td>
<td>Initiated by Caltrans Traffic Safety Office (HT-65# 97-128).</td>
<td>To ensure left-turn pocket is visible.</td>
<td>No work necessary.</td>
<td>Review completed 5-17-97.</td>
</tr>
<tr>
<td>4-29-97</td>
<td>Left turns to Sewer Plant Road at PM 192.29 should be restricted.</td>
<td>Caltrans conducted a field review. Left turn prohibition may create more problems than it solves.</td>
<td>Initiated by Caltrans District 5 Traffic Safety Office (HT-65#97-130).</td>
<td>Low volumes of left-turning vehicles do not justify work at this time</td>
<td>N/A</td>
<td>Review completed 5-30-97.</td>
</tr>
<tr>
<td>5-13-97</td>
<td>A daylight headlight section may be warranted to increase visibility of on-coming vehicles.</td>
<td>Establish a &quot;Daylight Headlight Safety Section&quot; from PM T92.21 to T101.18</td>
<td>Initiated by Caltrans Traffic Safety Office.</td>
<td>Reduction in collisions, particularly head-on collisions.</td>
<td>Installed by Caltrans Maintenance.</td>
<td>Signs installed 7-30-97.</td>
</tr>
<tr>
<td>4-22-97</td>
<td>Left turns at the Caparro and Sons (Topless Brands, PM 97.20) are difficult.</td>
<td>Left turn channelization project is in design at Caltrans.</td>
<td>Initiated by Caltrans Traffic Safety Office.</td>
<td>Reduction in left-turn related collisions.</td>
<td>Caltrans Minor B Project.</td>
<td>Completed.</td>
</tr>
<tr>
<td>6-23-97</td>
<td>There is high truck traffic through the town of Castroville.</td>
<td>Investigate alternate routes for trucks using SRs 156/183 to connect with SR 1.</td>
<td>Initiated by Caltrans Traffic Safety Office (HT-65# 97-148).</td>
<td>Reduce truck volumes through Castroville.</td>
<td>N/A</td>
<td>In review. Monterey County coordinating a feasibility study.</td>
</tr>
</tbody>
</table>
## Emergency Response

<table>
<thead>
<tr>
<th>ACTION</th>
<th>MECHANISM</th>
<th>DESIRED RESULT</th>
<th>FUNDING STATUS</th>
<th>STATUS</th>
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</thead>
<tbody>
<tr>
<td>North Monterey County Fire District (NMCFO) to catalog specialized equipment carried by first response units and determine equipment needs. Then, if necessary, work with the Office of Traffic Safety (OTS) on a grant request to fund the purchase of emergency response equipment frequently used at the scene of traffic collisions.</td>
<td>Perform review to identify needs and then develop an OTS grant request for essential equipment if necessary.</td>
<td>To ascertain if any additional equipment was needed to provide enhanced emergency aid at the scene of collisions, thus reducing the severity of injuries and preserving life.</td>
<td>Equipment review completed. No additional equipment needed for primary engines. NMCFO decided not to request equipment for reserve engines because equipment can be transferred to them if primary engines are out of service. Decision allows departments more in need of equipment to compete for limited funding.</td>
<td>Completed.</td>
</tr>
</tbody>
</table>

## Enforcement

**Problem Definition:** The vast majority of collisions on the corridor are caused by driver error and violations of the Vehicle Code. The Task Force agreed that enhanced enforcement would be helpful in reducing Vehicle Code violations and thereby reduce the number of collisions on the corridor.

**Action:** The Monterey Area of the California Highway Patrol has increased its presence on the entire corridor, particularly from Friday afternoon through Sunday morning, when collisions were most likely to occur. Officers paid special attention to citing rules-of-the-road violations, including unsafe speed and unsafe passing. In addition, they were alert for people who were driving under the influence. Services and assistance provided by law enforcement personnel to motorists on the corridor also increased.

**Mechanism:** Funding for overtime to enhance enforcement on the corridor was secured through a grant project agreement with OTS.

**Desired Result:** Increased law enforcement presence, along with increased citations through enforcement and motorists' services, to encourage drivers to comply with the Vehicle Code and thus reduce collisions. Enhanced enforcement began Memorial Day weekend.

**Funding Status:** The OTS grant funded enhanced enforcement through 3-31-98.
**PUBLIC INFORMATION AND EDUCATION**

**PROBLEM DEFINITION:** Educating drivers about safe driving practices is an ongoing process. Sometimes, it only takes a reminder. Other times, it may involve changing societal perceptions, as illustrated by the general change in the public's reduced acceptance of drinking and then driving. The task force developed a public education campaign that focused on unsafe driving practices that most frequently caused or contributed to collisions on the corridor.

<table>
<thead>
<tr>
<th>ACTION</th>
<th>MECHANISM</th>
<th>DESIRED RESULT</th>
<th>FUNDING STATUS</th>
<th>STATUS</th>
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<tbody>
<tr>
<td>Develop a logo and slogan in English and Spanish.</td>
<td>Task force to develop/approve slogan and logo.</td>
<td>To provide a strong identifying factor for the task force and its activities.</td>
<td>Task force agreed upon slogan, &quot;Look Out For #1.&quot; Logo developed by CHP Graphic Services with input from task force members. Development funded by the CHP.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Reproduce a &quot;Did You Know?&quot; flyer that identifies the corridor and emphasizes safe driving practices.</td>
<td>Flyers were distributed at events such as the Moss Landing Antique Fair and the Antichoke Festival, as well as through chambers of commerce and local merchants/vendors.</td>
<td>To remind/educate drivers of safe driving practices and thus reduce collisions on the corridor (and, hopefully, other roadways in the area).</td>
<td>Reproduction provided through the CHP.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Develop educational items, including in-car litter bags, pens, water bottles, magnets, and bumper stickers, which will be distributed to people who use the corridor. Print in English and Spanish.</td>
<td>Ordered by project coordinator.</td>
<td>To remind/educate drivers of safe driving practices and thus reduce collisions on the corridor (and, hopefully, other roadways in the area).</td>
<td>Artwork provided by CHP Graphic Services. Purchases funded through the Traffic Safety Corridor Project grant.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Conduct news conferences just before the Memorial Day and Labor Day weekends.</td>
<td>News releases distributed to local media. Task force members attended/participated in news conferences.</td>
<td>To announce task force activities, raise awareness of safe driving practices, and notify public of enhanced enforcement on the corridor.</td>
<td>Letterhead on which news releases were printed was developed by CHP Graphic Services.</td>
<td>The first news conference was held beside SR 1 in Moss Landing on May 16, 1997. A second news conference was held at the CHP Monterey Area office on August 20, 1997.</td>
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<tr>
<td>ACTION</td>
<td>MECHANISM</td>
<td>DESIRED RESULT</td>
<td>FUNDING STATUS</td>
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<td>Conduct a news conference to unveil signs designating SR 1 in northern Monterey County as a safety corridor.</td>
<td>News release distributed to local media and task force members attended/participated in news conference.</td>
<td>To designate the route as a safety corridor and bring safe driving practices to the public's attention.</td>
<td>Signs made and installed by Caltrans.</td>
<td>Signs installed and news conference held November 25, 1997.</td>
</tr>
<tr>
<td>On Friday, Saturday, and Sunday, provide safe-driving informational broadcasts specific to the corridor from the San Francisco Bay Area Transportation Management Center (TMC).</td>
<td>The TMC informationals were aired by radio and television stations serviced by the TMC.</td>
<td>To remind/educate drivers of safe-driving practices and thus reduce collisions on the corridor (and hopefully, other roadways in the area). Because drivers frequently listen to their radios, the radio broadcasts have a high probability of reaching the target audience.</td>
<td>Absorbed by the normal operating costs of the TMC.</td>
<td>Completed.</td>
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<tr>
<td>Record Spanish-language radio and television public service announcements that target corridor users.</td>
<td>Coastal Division El Protectar coordinator to record and distribute messages to television and radio stations in the area.</td>
<td>To remind/educate drivers of safe driving practices and thus reduce collisions on the corridor and, hopefully, other roadways in the area. Because drivers frequently listen to their radios, the radio PSAs have a high probability of reaching the target audience.</td>
<td>Recording and production absorbed in CHP operational costs.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Print 11 x 17-inch posters, which remind drivers of safe driving practices. Use task force logo and slogan. Print in English and Spanish.</td>
<td>Display at restaurants, businesses, chambers of commerce, the Visitors Bureau, government agency offices, and other points of interest along the corridor.</td>
<td>To catch drivers' attention and remind/educate them of safe driving practices, thus reducing collisions on the corridor.</td>
<td>Design costs absorbed by CHP Graphic Services. Printing and laminating paid for with grant funds.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Print and laminate 30 x 40-inch posters, which remind drivers of safe driving practices. Use the task force logo and slogan.</td>
<td>Display at special events, news conferences.</td>
<td>To catch drivers' attention and remind/educate them of safe driving practices, thus reducing collisions on the corridor.</td>
<td>Design costs absorbed by CHP Graphic Services. Printing and laminating paid for with grant funds.</td>
<td>Completed.</td>
</tr>
<tr>
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<td>Print and laminate posters to be posted in Monterey County Transportation Authority buses. Print in English and Spanish.</td>
<td>Display inside public transit buses, which service northern Monterey County.</td>
<td>To take advantage of the time as they ride the buses to read traffic safety messages.</td>
<td>Design costs absorbed by CHP Graphic Services. Printing and laminating paid for with grant funds. Transportation Agency for Monterey County was task force liaison and arranged for posting.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Be present and provide educational materials at special events that occur along the corridor, such as the Moss Landing Antique Fair and the Artichoke Festival.</td>
<td>Task force member/supporter presence at events.</td>
<td>To increase awareness of safe driving practices on the corridor and task force efforts.</td>
<td>Task force members/volunteers/CHP normal operating expense; grant funding for materials.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Door-to-door education campaign of businesses along the corridor.</td>
<td>Face-to-face contact and distribution of educational materials.</td>
<td>To increase for people who use the corridor on a daily basis awareness of safe driving practices and task force efforts.</td>
<td>Task force members and normal CHP operating expense.</td>
<td>Completed.</td>
</tr>
<tr>
<td>Provide alcoholic beverage server training for licensed servers in the area.</td>
<td>Alcoholic Beverage Control will provide the training, and the CHP will participate in it.</td>
<td>To raise server awareness of issues/responsibilities surrounding service/consumption of alcoholic beverages in establishments. To reduce the incidence of driving under the influence on the corridor.</td>
<td>Alcoholic Beverage Control. Moss Landing Harbor District provided the meeting room.</td>
<td>Completed May 22, 1997. Representatives from 29 establishments received training.</td>
</tr>
<tr>
<td>Present the Highway 1 Safety Corridor project to the Monterey County Board of Supervisors.</td>
<td>Transportation Agency for Monterey County was task force liaison and placed the presentation on the Board of Supervisors agenda.</td>
<td>To inform the Board of Supervisors of task force efforts, results of those efforts, and gain support for task force endeavors.</td>
<td>N/A</td>
<td>Presentation made August 26, 1997.</td>
</tr>
</tbody>
</table>
REFERENCES


3 C.L.O.S.E. Program – Mission Statement, Goals & Tasks, internal document by Arizona DOT Traffic Studies Group (c:\data\word\elmission.doc, August 19, 1997.


8 Summarization of User Interviews – ISTEA Data Coordination Project, by MICON, Inc., June 5, 1995

9 Attachment I – ISTEA Data Coordination Project, by MICON, Inc., June 5, 1995